

[DISCUSSION DRAFT]

1 **SEC. 1. REFORM OF SUSTAINABLE GROWTH RATE (SGR)**
2 **AND MEDICARE PAYMENT FOR PHYSICIANS’**
3 **SERVICES.**

4 (a) STABILIZING FEE UPDATES (PHASE I).—

5 (1) REPEAL OF SGR PAYMENT METHOD-
6 OLOGY.—Section 1848 of the Social Security Act
7 (42 U.S.C. 1395w–4) is amended—

8 (A) in subsection (d)—

9 (i) in paragraph (1)(A), by inserting
10 “or a subsequent paragraph or section
11 1848A” after “paragraph (4)”; and

12 (ii) in paragraph (4)—

13 (I) in the heading, by striking
14 “YEARS BEGINNING WITH 2001” and
15 inserting “2001, 2002, AND 2003”; and

16 (II) in subparagraph (A), by
17 striking “a year beginning with 2001”
18 and inserting “2001, 2002, and
19 2003”; and

20 (B) in subsection (f)—

1 (i) in paragraph (1)(B), by inserting
2 “through 2013” after “of such succeeding
3 year”; and

4 (ii) in paragraph (2), by inserting
5 “and ending with 2013” after “beginning
6 with 2000”.

7 (2) UPDATE OF RATES FOR [____ THROUGH
8 ____].—Subsection (d) of section 1848 of the Social
9 Security Act (42 U.S.C. 1395w-4) is amended by
10 adding at the end the following new paragraph:

11 “(15) UPDATE FOR [____ THROUGH ____].—
12 The update to the single conversion factor estab-
13 lished in paragraph (1)(C) for each of 2014
14 [through ____] shall be [____].”.

15 (b) UPDATE INCENTIVE PROGRAM (PHASE II).—

16 (1) IN GENERAL.—Section 1848 of such Act
17 (42 U.S.C. 1395w-4), as amended by subsection (a),
18 is further amended—

19 (A) in subsection (d), by adding at the end
20 the following new paragraph:

21 “(16) CONVERSION FACTOR BEGINNING WITH
22 [____].—The single conversion factor established in
23 paragraph (1)(C) for each year beginning with
24 [____] shall be the single conversion factor so es-

1 tablished for [] as adjusted under section
2 1848A(d).”; and

3 (B) in subsection (i)(1)—

4 (i) by striking “and” at the end of
5 subparagraph (D);

6 (ii) by striking the period at the end
7 of subparagraph (E) and inserting “,
8 and”; and

9 (iii) by adding at the end the fol-
10 lowing new subparagraph:

11 [“(F) the implementation of section
12 1848A. *[Review inclusion here if this is now a*
13 *new section.]*”.]

14 (2) ESTABLISHMENT OF PROGRAM.—Part B of
15 title XVIII of the Social Security Act (42 U.S.C.
16 1395w–4 et seq.) is amended by adding at the end
17 the following new section:

18 **“SEC. 1848A. FEE SCHEDULE PROVIDER COMPETENCY UP-**
19 **DATE INCENTIVE PROGRAM.**

20 “(a) ESTABLISHMENT.—

21 “(1) IN GENERAL.—The Secretary shall estab-
22 lish a fee schedule provider competency update in-
23 centive program (in this section referred to as the
24 ‘update incentive program’) under which—

1 “(A) for each peer cohort identified under
2 subsection (b) and in accordance with sub-
3 section (d), there is approved and published a
4 final competency measure set, which shall con-
5 sist of quality measures and may also consist of
6 clinical practice improvement activities;

7 “(B) each fee schedule provider—

8 “(i) self-identifies, in accordance with
9 subsection (b), within such a peer cohort;
10 and

11 “(ii) provides information on each
12 quality measure and clinical practice im-
13 provement activity within such a final com-
14 petency measure set applicable to such
15 peer cohort with respect to which such pro-
16 vider shall be assessed for purposes of de-
17 termining, for years beginning with
18 **【____】**, the update adjustment under sub-
19 section (h) applicable to such provider;

20 “(C) there is developed and applied, in ac-
21 cordance with subsection (g), appropriate—

22 “(i) methodologies for assessing the
23 performance of fee schedule providers with
24 respect to such measures and activities in-
25 cluded within the final competency meas-

1 ure sets applicable to the peer cohorts of
2 such providers; and

3 “(ii) methods for collecting informa-
4 tion needed for such assessments (which
5 shall involve the minimum amount of ad-
6 ministrative burden required to ensure reli-
7 able results); and

8 “(D) based on such assessments, there is
9 determined the applicable update adjustments
10 under subsection (h).

11 “(2) FEE SCHEDULE PROVIDER DEFINED.—In
12 this section, the term ‘fee schedule provider’ means
13 a physician, practitioner, or other supplier that fur-
14 nishes items and services that are paid under the fee
15 schedule established under section 1848.

16 “(3) CONSULTATION WITH FEE SCHEDULE
17 PROVIDER ORGANIZATIONS AND OTHER RELEVANT
18 STAKEHOLDERS.—Fee schedule provider organiza-
19 tions and other relevant stakeholders, including
20 State medical societies, shall be consulted in car-
21 rying out this section.

22 “(4) ELECTION FOR APPLICATION AT GROUP
23 PRACTICE OR INDIVIDUAL PHYSICIAN LEVEL.—For
24 purposes of this section, in the case of a fee schedule
25 provider who participates in a group practice (as de-

1 fined for purposes of section 1848(m)), a fee sched-
2 ule provider may elect, in a form and manner speci-
3 fied under this section, to apply the measures and
4 activities included within a final competency measure
5 set under subsection (d), assessments of perform-
6 ance on quality (and, if applicable, clinical practice
7 improvement activities), composite scores, and the
8 update adjustments under this section at either the
9 group practice level or individual provider level. Such
10 election made by a fee schedule provider shall apply
11 with respect to all such measures, activities, per-
12 formance scores, and update adjustments for such
13 provider.

14 “(b) PEER COHORTS.—

15 “(1) IN GENERAL.—**【**Not later than ____,**】** the
16 Secretary shall identify (and publish a list of) peer
17 cohorts by which fee schedule providers will self-
18 identify for purposes of this section and with respect
19 to a performance period (as defined in subsection
20 (g)(3)) for a year beginning with **【**____**】**. Such self-
21 identification will be made through such a process
22 and at such time as specified under this section.
23 Such list—

24 “(A) shall include as a peer cohort each
25 provider specialty defined by the American

1 Board of Medical Specialties or equivalent cer-
2 tification boards as of [_____] and such other
3 cohorts as established under this section in
4 order to capture classifications of providers
5 across such fee schedule provider organizations
6 and other practice areas or disease states; and

7 “(B) may be updated from time to time.

8 “(2) DEFINITION.—For purposes of this sec-
9 tion, the term ‘peer cohort’ means a peer cohort
10 identified on the list under paragraph (1), as up-
11 dated under subparagraph (B) of such paragraph.

12 “(c) QUALITY MEASURES FOR COMPETENCY MEAS-
13 URE SETS.—

14 “(1) DEVELOPMENT.—Under the update incen-
15 tive program there shall be established a process for
16 the development of quality measures under this
17 paragraph for purposes of potential inclusion of such
18 measures in measure sets under subsection (d).

19 Under such process—

20 “(A) the development of such measures
21 shall be coordinated across fee schedule pro-
22 viders and other relevant stakeholders;

23 “(B) fee schedule provider organizations
24 and other relevant stakeholders representing
25 the peer cohorts shall be requested to submit

1 best practices and clinical practice guidelines
2 for the development of quality measures that
3 address core competency categories (as defined
4 under paragraph (3)) for potential inclusion in
5 final competency measure sets under subsection
6 (d);

7 “(C) all competency categories and peer
8 cohorts shall be addressed by measures devel-
9 oped under this paragraph; and

10 “(D) all such measures developed under
11 this paragraph shall be developed with consider-
12 ation of best clinical practices.

13 “(2) CORE COMPETENCY CATEGORIES.—For
14 purposes of this section, the term ‘core competency
15 categories’ means the following categories: **[Re-**
16 **view:]**

17 “(A) Clinical care.

18 “(B) Safety.

19 “(C) Care coordination.

20 “(D) Patient and caregiver experience.

21 “(E) Populations health and prevention.

22 “(d) COMPETENCY MEASURE SETS.—

23 “(1) IN GENERAL.—Under the update incentive
24 program, there shall be established a process to ap-
25 prove final competency measure sets for peer co-

1 horts. Each such final competency measure set shall
2 be composed of quality measures (and, as applicable,
3 clinical practice improvement activities) with respect
4 to which fee schedule providers within such peer co-
5 hort shall be assessed under subsection (g). Such
6 process shall provide for—

7 “(A) the establishment of criteria, which
8 shall be made publicly available before the re-
9 quest is made under paragraph (3), for select-
10 ing such measures and activities for potential
11 inclusion in such a final competency measure
12 set; and

13 “(B) to the greatest extent practicable and
14 for potential inclusion in measure sets under
15 this subsection with respect to each peer cohort,
16 the selection of a sufficient number of quality
17 measures that apply in a variety of practice ar-
18 rangements and in all geographic areas.

19 “(2) SOLICITATION OF PUBLIC INPUT ON QUAL-
20 ITY MEASURES AND CLINICAL PRACTICE IMPROVE-
21 MENT ACTIVITIES.—

22 “(A) IN GENERAL.—Under the process es-
23 tablished under paragraph (1), not later than
24 **_____**, fee schedule provider organizations and
25 other relevant stakeholders shall be requested to

1 identify and submit quality measures for selec-
2 tion under this subsection and may request
3 such organizations and stakeholders to identify
4 and submit to the Secretary clinical practice
5 improvement activities for selection under this
6 subsection. For purposes of the previous sub-
7 paragraph, measures and activities may be sub-
8 mitted regardless of whether such measures
9 were previously published in a proposed rule.

10 “(B) CLINICAL PRACTICE IMPROVEMENT
11 ACTIVITIES DEFINED.—For purposes of this
12 section, the term ‘clinical practice improvement
13 activity’ means an activity that the appropriate
14 fee schedule provider societies and other rel-
15 evant stakeholders identify as improving clinical
16 practice or care delivery and that the Secretary
17 determines, when effectively executed, is likely
18 to result in improved health outcomes.

19 “(3) PROVISIONAL CORE MEASURE SETS.—

20 “(A) IN GENERAL.—Under the process es-
21 tablished under paragraph (1), not later than
22 **_____**, the Secretary—

23 “(i) shall select, from quality meas-
24 ures described in subparagraph (B) appli-
25 cable to a peer cohort, quality measures to

1 be included in a provisional core measure
2 set for such cohort;

3 “(ii) shall, to the extent there are in-
4 sufficient quality measures applicable to a
5 peer cohort to address an applicable core
6 competency category, select to be included
7 in a provisional core measure set for such
8 cohort such clinical practice improvement
9 activities described in subparagraph
10 (B)(iv) as is needed to sufficiently address
11 such category with respect to such peer co-
12 hort; and

13 “(iii) may select, to the extent deter-
14 mined appropriate, any additional clinical
15 practice improvement activities described
16 in subparagraph (B)(iv) applicable to a
17 peer cohort to be included in a provisional
18 core measure set for such cohort.

19 Any activity selected under this paragraph shall
20 be selected with consideration of best clinical
21 practices.

22 “(B) SOURCES OF QUALITY MEASURES
23 AND CLINICAL PRACTICE IMPROVEMENT ACTIVI-
24 TIES.—A quality measure or clinical practice
25 improvement activity selected for inclusion in a

1 provisional core measure set under the process
2 under this subsection may be—

3 “(i) a measure endorsed by a con-
4 sensus-based entity;

5 “(ii) a measure otherwise applied for
6 a similar purpose under section 1848;

7 “(iii) a measure developed under sub-
8 section (c); or

9 “(iv) a measure or activity submitted
10 under paragraph (2).

11 A measure or activity may, and should, be se-
12 lected under this subparagraph, regardless of
13 whether such measure or activity was previously
14 published in a proposed rule.

15 “(C) TRANSPARENCY.—**[***Any deadline for*
16 *public availability?***]** There shall be made pub-
17 licly available, and submitted for publication in
18 specialty-appropriate peer-reviewed journals,
19 each applicable core measure set under sub-
20 paragraph (A) and the method for developing
21 and selecting measures, including clinical data
22 supporting such measures, and, as applicable,
23 selecting clinical practice improvement activities
24 included within such set.

1 “(4) PUBLIC COMMENT.—Under the process es-
2 tablished under paragraph (1), before a provisional
3 core measure set under paragraph (3) may be ap-
4 proved as a final competency measure set under
5 paragraph (5), there shall be a reasonable public
6 comment period on the provisional core measure set.

7 “(5) FINAL MEASURE SETS.—At least 90 days
8 prior to the first day of a performance period and
9 taking into account public comment received pursu-
10 ant to paragraph (4), the Secretary shall approve
11 and publish a final competency measure set for each
12 peer cohort.

13 “(e) PERIODIC REVIEW AND UPDATES.—

14 “(1) IN GENERAL.—In carrying out this sec-
15 tion, there shall periodically be reviewed—

16 “(A) the quality measures and clinical
17 practice improvement activities selected for in-
18 clusion in final competency measure sets under
19 subsection (d) for each year such measures and
20 activities are to be applied under subsection (g)
21 to ensure that such measures and activities con-
22 tinue to meet the conditions applicable to such
23 measures and activities for such selection; and

24 “(B) the final competency measures sets
25 approved under subsection (d) for each year

1 such sets are to be applied to peer cohorts of
2 fee schedule providers to ensure that each appli-
3 cable set continues to meet the conditions appli-
4 cable to such sets for such approval.

5 “(2) COLLABORATION WITH STAKEHOLDERS.—

6 In carrying out paragraph (1), fee schedule provider
7 organizations and other relevant stakeholders shall
8 be requested to, as needed, identify and submit up-
9 dates to quality measures and clinical practice im-
10 provement activities selected under subsection (d) as
11 well as any additional quality measures and clinical
12 practice improvement activities. Submissions under
13 this paragraph shall be reviewed at least annually.

14 “(3) ADDITIONAL, AND UPDATES TO, MEAS-
15 URES AND ACTIVITIES.—Based on the review con-
16 ducted under this subsection for a period, as needed,
17 there shall be—

18 “(A) selected additional, and updates to,
19 quality measures and clinical practice improve-
20 ment activities selected under subsection (d) for
21 potential inclusion in final competency measure
22 sets in the same manner such quality measures
23 and clinical practice improvement activities are
24 selected under such subsection for such poten-
25 tial inclusion; and

1 “(B) modified final competency measure
2 sets approved under paragraph (5) of sub-
3 section (d) in the same manner as such sets are
4 approved under such subsection.

5 For purposes of this section, a final competency
6 measure set, as modified under this paragraph, shall
7 be treated in the same manner as a final competency
8 measure set approved under subsection (d).

9 “(4) TRANSPARENCY.—

10 “(A) NOTIFICATION REQUIRED FOR CER-
11 TAIN MODIFICATIONS.—In the case of a modi-
12 fication under paragraph (3)(B) that removes a
13 measure or activity from a measure set, such
14 modification shall not apply under this section
15 unless notification of such modification is made
16 available to all applicable fee schedule pro-
17 viders.

18 “(B) PUBLIC AVAILABILITY OF MODIFIED
19 MEASURE SETS.—Paragraph (3)(C) shall apply
20 with respect measure sets modified under para-
21 graph (3)(B) in the same manner as such para-
22 graph applies to applicable core measure sets
23 under paragraph (3)(A).

24 “(f) COORDINATION WITH EXISTING PROGRAMS.—

25 The development and selection of quality measures and

1 clinical practice improvement activities under this section
2 shall, as appropriate, be coordinated with the development
3 and selection of existing measures and requirements, such
4 as the development of the Physician Compare Website
5 under section 1848(m)(5)(G) and the application of re-
6 source use management under section 1848(n)(9)(A). To
7 the extent feasible, such measures and activities shall align
8 with measures used under similar incentive programs of
9 other payers and with measures and activities in use under
10 other provisions of section 1848 in order to streamline the
11 process of such development and selection under this sec-
12 tion.

13 “(g) ASSESSING PERFORMANCE WITH RESPECT TO
14 FINAL COMPETENCY MEASURE SETS FOR APPLICABLE
15 PEER COHORTS.—

16 “(1) ESTABLISHMENT OF METHODS FOR AS-
17 SESSMENT.—

18 “(A) IN GENERAL.—The Secretary shall
19 establish one or more methods, applicable to
20 each year beginning with **【____】**, to assess the
21 performance of a fee schedule provider with re-
22 spect to each quality measure and clinical prac-
23 tice improvement activity included within the
24 final competency measure set approved under
25 subsection (d) applicable for the performance

1 period for such year to the peer cohort in which
2 the provider self-identified under subsection (b)
3 for such performance period and compute a
4 composite score for such provider for such per-
5 formance period with respect to the measures
6 and activities included within such measure set.
7 Such methods shall include methods for col-
8 lecting fee schedule provider information in
9 order to make such assessments.

10 “(B) METHODS.—Such methods shall,
11 with respect to a fee schedule provider—

12 “(i) provide that the performance of
13 such provider shall be assessed for a per-
14 formance period with respect to the quality
15 measures and clinical practice improve-
16 ment activities within the final competency
17 measure set for such period for the peer
18 cohort of such provider and on which infor-
19 mation is collected from such provider; and

20 “(ii) allow for the collection and utili-
21 zation of data from registries or electronic
22 health records.

23 “(C) WEIGHTING OF MEASURES.—Such a
24 method—

1 “(i) may provide for the assignment
2 of different scoring weights—

3 “(I) for quality measures and
4 clinical practice improvement activi-
5 ties; and

6 “(II) based on the type or cat-
7 egory of measure or activity;

8 “(ii) shall consider the rigor of evi-
9 dence linking assessment to quality; and

10 “(iii) shall provide for risk adjustment
11 to account for differences in geographic lo-
12 cation and patient populations.

13 “(D) INCORPORATION OF OTHER METHODS
14 OF MEASURING PHYSICIAN QUALITY.—In estab-
15 lishing such methods, there shall be, as appro-
16 priate, incorporated comparable methods of
17 measurement from physician quality incentive
18 programs, such as under subsection (k) of sec-
19 tion 1848.

20 “(2) USE OF SPECIALTY REGISTRIES.—For
21 purposes of this subsection, there shall be used, to
22 the greatest extent possible, data from qualified clin-
23 ical data registries that meet the requirements es-
24 tablished under section 1848(m)(3)(E).

1 “(3) PERFORMANCE PERIOD.—Not later than
2 **【_____】**, there shall be established a period (in this
3 section referred to as a ‘performance period’), with
4 respect to a year, to assess performance on quality
5 measures and clinical practice improvement activi-
6 ties. Each such performance period shall occur prior
7 to the beginning of the year and shall occur as close
8 to the beginning of the year as is practical.

9 “(h) UPDATE ADJUSTMENT TAKING INTO ACCOUNT
10 COMPETENCY ASSESSMENTS.—***【Refer to attachment A for***
11 ***policy options.】***

12 “(i) TRANSITION FOR NEW FEE SCHEDULE PRO-
13 VIDERS.—In the case of a physician, practitioner, or other
14 supplier that first becomes a fee schedule provider (and
15 had not previously submitted claims under this title as a
16 person, as an entity, or as part of a physician group or
17 under a different billing number or tax identifier)—

18 “(1) in any part of **【_____】**, during the first
19 calendar year in any part of which the physician,
20 practitioner, or other supplier is a fee schedule pro-
21 vider, the update adjustment under this paragraph
22 shall be, **【for each such year, 【_____】】**; and

23 “(2) in any part of a subsequent year, the up-
24 date adjustment shall be during a period (not to ex-
25 ceed a 1-year period) and in such amount as speci-

1 fied by the Secretary, taking into account the need
2 for sufficient time for the provider to adjust to the
3 incentive payment system under this section.

4 “(j) FEEDBACK; EDUCATION.—

5 “(1) FEEDBACK.—

6 “(A) INITIAL FEEDBACK.—Each fee sched-
7 ule provider self-identified within a peer cohort
8 shall, before any assessment of the fee schedule
9 provider under subsection (g) for determining
10 the applicable update adjustment under sub-
11 section (h) for such provider and the year in-
12 volved, have a **[_____]** period during which the
13 provider shall report on the applicable quality
14 measures and clinical practice improvement ac-
15 tivities and receive feedback on the performance
16 of such provider with respect to such measures
17 and activities.

18 “(B) ONGOING FEEDBACK.—Under the
19 update incentive program there shall be pro-
20 vided, as real time as possible, but at least
21 quarterly, to each fee schedule provider feed-
22 back—

23 “(i) on the performance of such pro-
24 vider with respect to quality measures and
25 clinical practice improvement activities

1 within the final competency measure set
2 published under subsection (d)(5) for the
3 applicable performance period and the peer
4 cohort of such provider; and

5 “(ii) to assess the progress of such
6 provider under the update incentive pro-
7 gram with respect to a performance period
8 for a year.

9 “(C) USE OF REGISTRIES.—Feedback
10 under this paragraph shall, to the greatest ex-
11 tent possible, be provided and based on per-
12 formance received through the use of data reg-
13 istries, including registries under subsections
14 (k) and (m) of section 1848.

15 “(D) APPLICATION TO PROVIDERS ELECT-
16 ING APPLICATION ON GROUP PRACTICE
17 LEVEL.—The feedback and performance data
18 required to be provided by the Secretary under
19 this paragraph shall be provided to a fee sched-
20 ule provider regardless of the election made by
21 the provider under subsection (a)(4).

22 “(2) DATA PORTAL.—Under the update incen-
23 tive program, there shall be developed a web-based
24 fee schedule provider portal through which such a
25 provider may receive performance data, including

1 data with respect to performance on the measures
2 and activities developed and selected under this sec-
3 tion. Such portal shall be developed in consultation
4 with private payers and health insurance issuers as
5 appropriate.

6 “(3) EDUCATION PROGRAM.—Under the update
7 incentive program, information shall be disseminated
8 to educate and assist fee schedule providers about
9 such program through multiple approaches, includ-
10 ing a national dissemination strategy and outreach
11 by Medicare contractors.

12 “(4) TRANSFER OF FUNDS.—The Secretary
13 shall provide for the transfer of [] from the
14 Federal Supplementary Medical Insurance Trust
15 Fund established in section 1841 to the Center for
16 Medicare & Medicaid Services Program Management
17 Account for fiscal year [] to support such ef-
18 forts to develop the data infrastructure as necessary
19 to carry out this subsection. Such funds shall remain
20 available until expended.

21 “(k) INDEPENDENT AUDIT BY INSPECTOR GEN-
22 ERAL.—The Inspector General of the Department of
23 Health and Human Services shall audit the activities of
24 the Centers of Medicare & Medicaid Services in carrying
25 out this section. Such audit shall occur at least once before

1 any assessment of a fee schedule provider is made under
2 subsection (g) for determining the applicable update ad-
3 justment under subsection (h) and periodically there-
4 after.”.

5 (c) PHYSICIAN FEE SCHEDULE OPT OUT FOR PRO-
6 VIDERS PARTICIPATING IN ALTERNATIVE PAYMENT MOD-
7 ELS.—

8 (1) IN GENERAL.—Part B of title XVIII of the
9 Social Security Act (42 U.S.C. 1395w–4 et seq.), as
10 amended by subsection (b) is further amended by
11 adding at the end the following new section:

12 **“SEC. 1848B. OPT OUT OF PHYSICIAN FEE SCHEDULE FOR**
13 **PROVIDERS PAID UNDER ALTERNATIVE PAY-**
14 **MENT MODELS.**

15 “(a) OPT OUT.—

16 “(1) IN GENERAL.—Payment for physicians’
17 services that are furnished by an alternative fee
18 schedule provider under an Alternative Payment
19 Model specified on the list under subsection (h) (in
20 this section referred to as an ‘opt-out eligible APM’)
21 shall be made in accordance with the payment ar-
22 rangement under such model in lieu of under the fee
23 schedule under section 1848.

24 “(2) ALTERNATIVE FEE SCHEDULE PROVIDER
25 DEFINED.—For purposes of this section, the term

1 ‘alternative fee schedule provider’ means a physician,
2 practitioner, or other supplier who would be consid-
3 ered a fee schedule provider (as defined in section
4 1848A(a)(2)), with respect to items and services, if
5 the physician, practitioner, or supplier did not have
6 in effect a payment arrangement described in para-
7 graph (1) for such items and services.

8 “(b) PROCESS FOR IDENTIFYING OPT-OUT ELIGIBLE
9 APMs.—For purposes of subsection (a) and in accordance
10 with this section, the Secretary shall establish a process
11 under which—

12 “(1) a contract is entered into, in accordance
13 with the process under section 1890(a), with an en-
14 tity (in this section referred to as the ‘APM con-
15 tracting entity’) to carry out the functions applicable
16 to such entity under this section;

17 “(2) proposals for potential Alternative Pay-
18 ment Models are submitted in accordance with sub-
19 section (c);

20 “(3) Alternative Payment Models so proposed
21 are recommended, in accordance with subsection (d),
22 for evaluation and approval under subsection (f), in-
23 cluding through the demonstration program under
24 subsection (e);

1 “(4) applicable Alternative Payment Models are
2 evaluated under such demonstration program;

3 “(5) models are identified as opt-out eligible
4 APMs in accordance with subsection (f); and

5 “(6) a comprehensive list of all opt-out eligible
6 APMs is made publicly available, in accordance with
7 subsection (h), for application under subsection (a).

8 “(c) SUBMISSION OF PROPOSED ALTERNATIVE PAY-
9 MENT MODELS.—

10 “(1) IN GENERAL.—Beginning not later than
11 **[_____]**, the APM contracting entity shall at least
12 annually request physicians, fee schedule provider
13 organizations (as defined in section 1848A(a)(3)),
14 health care provider organizations, and other entities
15 to submit to the APM contracting entity proposals
16 for Alternative Payment Models for application
17 under this section. Such a proposal of a model may
18 include proposed measures to be used to evaluate
19 such model.

20 “(2) ACCESS TO INFORMATION.—The Centers
21 for Medicare & Medicaid Services shall permit physi-
22 cians, fee schedule provider organizations, health
23 care provider organizations, and other entities sub-
24 mitting proposals under subsection (b) to have ac-
25 cess to deidentified claims data in order to facilitate

1 the formulation of a proposal for an Alternative
2 Payment Model for such a submission.

3 “(d) RECOMMENDATION AND APPROVAL OF PRO-
4 POSED MODELS.—

5 “(1) RECOMMENDATION.—

6 “(A) IN GENERAL.—Under the process
7 under subsection (b), the APM contracting enti-
8 ty shall at least annually recommend—

9 “(i) based on the criteria described in
10 subparagraph (C), Alternative Payment
11 Models proposed under subsection (c) to be
12 evaluated through a demonstration pro-
13 gram under subsection (e), including the
14 duration for such evaluation, which shall
15 not be more than 3 years; and

16 “(ii) based on the criteria described in
17 subparagraph (D), such models for identi-
18 fication under subsection (f), without eval-
19 uation through a demonstration program.

20 “(B) TRANSPARENCY.—In any case that
21 the APM contracting entity does not rec-
22 ommend under subparagraph (A) a model pro-
23 posed under subsection (b), the entity shall sub-
24 mit to the Secretary and make publicly avail-

1 able an explanation of the reasons for not mak-
2 ing such a recommendation.

3 “(C) CRITERIA FOR RECOMMENDING MOD-
4 ELS FOR DEMONSTRATION.—The APM con-
5 tracting entity shall make a recommendation
6 under subparagraph (A)(i), with respect to an
7 Alternative Payment Model, if the entity deter-
8 mines that the model satisfies each of the fol-
9 lowing criteria:

10 “(i) The model has been supported by
11 meaningful clinical and non-clinical data
12 that indicates the model would be success-
13 ful at addressing each of the abilities de-
14 scribed in clause (v).

15 “(ii) The individuals who were fur-
16 nished services under such model, or would
17 be furnished services under such model if
18 the model were evaluated under the dem-
19 onstration under subsection (e), would rep-
20 resent at least **【_____】** percent of the indi-
21 viduals **【enrolled under this part】**. **【How**
22 *many patients would make a sufficient*
23 *minimum sample size to test appro-*
24 *priately?】*

1 “(iii) Such model, including if evalu-
2 ated under the demonstration under sub-
3 section (e), would not deny or limit the
4 coverage or provision of benefits under this
5 title for applicable individuals.

6 “(iv) At least one fee schedule
7 provider[, alternative fee schedule pro-
8 vider,] or organization employing such a
9 provider indicates a commitment to partici-
10 pate in the proposed Alternative Payment
11 Model if the Alternative Payment Model
12 were to be identified as an opt-out eligible
13 APM under this section.

14 “(v) The proposal for such model
15 demonstrates the potential to successfully
16 manage the cost of furnishing items and
17 services under this title, the ability to im-
18 prove the overall patient experience, and
19 the ability to improve the quality of care
20 provided to individuals enrolled under this
21 part who participate under such model.

22 “(D) CRITERIA FOR RECOMMENDING MOD-
23 ELS FOR APPROVAL WITHOUT EVALUATION
24 UNDER DEMONSTRATION.—The APM con-
25 tracting entity may make a recommendation

1 under subparagraph (A)(ii), with respect to an
2 Alternative Payment Model, if the entity deter-
3 mines that the model has already been evalu-
4 ated for **【____】/【a sufficient enough period】**
5 and through such evaluation the model was
6 shown—

7 “(i) to have satisfied the criteria de-
8 scribed in each of clauses (i), (ii), (iii), and
9 (iv) of subparagraph (C); and

10 “(ii) to demonstrate each of the abili-
11 ties described in clause (v) of such sub-
12 paragraph.

13 “(2) SUBMISSION OF RECOMMENDED MOD-
14 ELS.—

15 “(A) MODELS REQUIRING WAIVER AP-
16 PROVAL.—

17 “(i) IN GENERAL.—In the case that
18 an Alternative Payment Model rec-
19 ommended under paragraph (1)(A) re-
20 quires waiver authority from any require-
21 ments under this title for purposes of the
22 demonstration program under subsection
23 (e) or from any requirements under the
24 demonstration program, the APM con-
25 tracting entity shall submit such model to

1 the Secretary for approval of such waiver
2 in order for such model to be evaluated
3 under the demonstration program (if de-
4 scribed in clause (i) of such paragraph) or
5 for purposes of the determination under
6 subsection (f) (if described in clause (ii) of
7 such paragraph).

8 “(ii) APPROVAL.—Not later than 90
9 days after the date of the receipt of such
10 submission for a model, the Secretary shall
11 notify the APM contracting entity whether
12 or not such waiver authority for such
13 model is so approved [and the reason for
14 any denial of such a waiver].

15 “(B) FINAL LISTS OF MODELS FOR EVAL-
16 UATION UNDER DEMONSTRATION.—The APM
17 contracting entity shall at least annually submit
18 to the Secretary, the Medicare Payment Advi-
19 sory Commission, and the Chief Actuary of the
20 Centers for Medicare & Medicaid Services the
21 following:

22 “(i) A list of the models recommended
23 under paragraph (1)(A)(i) that do not re-
24 quire waiver authority described in sub-
25 paragraph (A) and the models rec-

1 ommended under such paragraph that re-
2 quire such waiver authority, which have
3 been approved under subparagraph (A)(ii).

4 “(ii) A list of the models rec-
5 ommended under paragraph (1)(A)(ii) that
6 do not require waiver authority described
7 in subparagraph (A) and the models rec-
8 ommended under such paragraph that re-
9 quire such waiver authority, which have
10 been approved under subparagraph (A)(ii).

11 For any year **【beginning with ____】** that the
12 APM contracting does not recommend any
13 models to be included on a list to submit under
14 this subparagraph, the entity shall instead sat-
15 isfy this subparagraph by submitting to the
16 Secretary and making publicly available an ex-
17 planation for not having any such recommenda-
18 tions.

19 “(e) DEMONSTRATION.—

20 “(1) IN GENERAL.—Subject to paragraph (5)
21 and subsection (g), each model included on the list
22 under subsection (d)(2)(B)(i) shall be evaluated
23 under a demonstration program, the duration of
24 which shall be **【3 years】** (or such other period, tak-

1 ing into account the applicable recommendation
2 under subsection (d)(1)(A)(i)).

3 “(2) PARTICIPATING ENTITIES.—Fee schedule
4 providers **【or alternative fee schedule providers】**
5 that enter into a contract with the APM contracting
6 entity may participate under an Alternative Payment
7 Model under the demonstration program. For pur-
8 poses of this section, such a provider who so partici-
9 pates under such an Alternative Payment Model
10 shall be referred to as a ‘participating APM pro-
11 vider’.

12 “(3) REPORTING AND PERIODIC REVIEW.—

13 “(A) IN GENERAL.—Under the demonstra-
14 tion program, participating APM providers
15 shall be required to report on such measures as
16 specified by the APM contracting entity as suf-
17 ficient to demonstrate data end points, as
18 agreed to by the participating APM provider in-
19 volved and the APM contracting entity, to
20 evaluate such model.

21 “(B) TRANSPARENCY OF DATA.—The
22 APM contracting entity shall periodically review
23 and submit under the authority established
24 under section 1890(a) such reported data (and

1 such other data as deemed necessary by the en-
2 tity for to evaluate the model).

3 “(4) FINAL EVALUATION.—Not later than
4 **【_____】** after the date of completion of a demonstra-
5 tion program, the APM contracting entity shall sub-
6 mit to the Secretary, the Medicare Payment Advi-
7 sory Commission, and the Chief Actuary of the Cen-
8 ters for Medicare & Medicaid Services (and make
9 publicly available) a report on each model evaluated
10 under such program. Such report shall include—

11 “(A) outcomes on the clinical data received
12 through such program with respect to such
13 model;

14 “(B) recommendations on—

15 “(i) whether or not such model should
16 be identified as an opt-out eligible APM
17 under this section; or

18 “(ii) whether or not the evaluation of
19 such model under the demonstration pro-
20 gram should be extended or expanded;

21 “(C) the justification for each such rec-
22 ommendation described in subparagraph (B);
23 and

1 “(D) recommendations on standardized
2 rules for purposes of implementing such model
3 if it were identified as an opt-out eligible APM.

4 “(5) APPROVAL OF EXTENDING EVALUATION
5 UNDER DEMONSTRATION.—The Secretary shall, in-
6 cluding based on a recommendation submitted under
7 paragraph (4), determine whether an Alternative
8 Payment Model may be extended or expanded under
9 the demonstration program.

10 “(f) IDENTIFICATION OF RECOMMENDED MODELS AS
11 OPT-OUT ELIGIBLE APMs.—

12 “(1) IN GENERAL.—The Secretary shall—

13 “(A) [based on the reports submitted
14 under paragraph (3)], determine which of the
15 Alternative Payment Models described in para-
16 graph (2) should be identified as opt-out eligible
17 APMs for purposes of this section; and

18 “(B) of those so determined, identify such
19 opt-out eligible APMs through rulemaking.

20 “(2) APMS DESCRIBED.—For purposes of para-
21 graph (1), an Alternative Payment Model described
22 in this paragraph is—

23 “(A) an Alternative Payment Model rec-
24 ommended under subsection (e)(4)(B)(i) to be
25 identified as an opt-out eligible APM; and

1 “(B) an Alternative Payment Model rec-
2 ommended under subsection (d)(1)(A)(ii) that
3 is included on the list under subsection
4 (d)(2)(B)(ii).

5 “(3) REPORTS.—The following reports shall be
6 submitted to Congress and the Secretary:

7 “(A) CHIEF ACTUARY REPORT.—A report
8 submitted by the Chief Actuary of the Centers
9 for Medicare & Medicaid Services, with respect
10 to each model described in paragraph (2), on
11 whether the identification of such model as an
12 opt-out eligible APM under this section is ex-
13 pected to reduce (or would not result in any in-
14 crease in) net expenditures under this title.

15 “(B) MEDPAC REPORT.—A report sub-
16 mitted by the Medicare Payment Advisory Com-
17 mission, with respect to each model described in
18 paragraph (2), on whether the identification of
19 such model as an opt-out eligible APM under
20 this section is expected to—

21 “(i) not increase expenditures under
22 this title;

23 “(ii) not reduce the quality of health
24 care provided;

1 “(iii) improve the quality of patient
2 care without increasing expenditures under
3 this title; or

4 “(iv) decrease expenditures under this
5 title without reducing the quality of health
6 care provided.

7 “(4) JUSTIFICATION FOR DISAPPROVALS.—In
8 the case of an Alternative Payment Model described
9 in paragraph (2) that is determined should not be
10 identified as an opt-out eligible APM, there shall be
11 made publicly available the rationale, in detail, for
12 such disapproval.

13 “(g) TERMINATION AUTHORITY.—An Alternative
14 Payment Model may not be considered an opt-out eligible
15 APM and may not be eligible (or shall cease to be eligible)
16 for evaluation under the demonstration program under
17 subsection (e) if the Administrator of the Centers for
18 Medicare & Medicaid Services certifies, that the model,
19 based on available evidence, has been demonstrated to—

20 “(1) decrease the quality of health care;

21 “(2) increase expenditures under this title; or

22 “(3) deny or limit the coverage or provision of
23 benefits under this title for applicable individuals.

24 “(h) DISSEMINATION OF OPT-OUT ELIGIBLE
25 APMs.—Under this section there shall be established a

1 process for specifying, and making publicly available a list
2 of, all opt-out eligible APMs, which shall include at least
3 those identified under subsection (f) **【***Review treatment of*
4 *demonstrations***】**; and demonstrations carried out with re-
5 spect to payments under this section through authority in
6 existence as of the day before the date of the enactment
7 of this section**】**. **【**Under such process such list shall be
8 periodically updated and, beginning with 2015 and annu-
9 ally thereafter, such list shall be published in the Federal
10 Register**】**.

11 **【**“(i) AUTHORITY TO RETIRE OR MODIFY OPT-OUT
12 ELIGIBLE APMs.—**【**_____ **】**”**】**

13 (2) CONFORMING AMENDMENT.—Section
14 1848(a)(1) of the Social Security Act (42 U.S.C.
15 1395w-4(a)(1)) is amended by striking “shall in-
16 stead” and inserting “shall, subject to section
17 1848B, instead”.

18 **SEC. 2. SOLICITATIONS, RECOMMENDATIONS, AND RE-**
19 **PORTS.**

20 (a) SOLICITATION FOR RECOMMENDATIONS ON EPI-
21 SODES OF CARE DEFINITION.—The Administrator of the
22 Centers for Medicare & Medicaid Services shall request fee
23 schedule provider organizations and other relevant stake-
24 holders to submit recommendations for defining non-acute
25 related episodes of care for purposes of applying such defi-

1 nition under sections 1848A and 1848B of the Social Se-
2 curity Act, as added by subsections (b) and (c) of section
3 1.

4 (b) SOLICITATION FOR RECOMMENDATIONS ON PRO-
5 VIDER FEE SCHEDULE PAYMENT BUNDLES.—

6 (1) IN GENERAL.—The Administrator of the
7 Centers for Medicare & Medicaid Services shall so-
8 licit from fee schedule provider organizations (as de-
9 fined in section 1848A(a)(3) of the Social Security
10 Act, as added by section 1(b)) recommendations for
11 payment bundles for chronic conditions and expen-
12 sive, high volume services **【for which payment is**
13 **made under title XVIII of such Act】**.

14 (2) REPORT TO CONGRESS.—Not later than 24
15 months after the date of the enactment of this Act,
16 the Administrator shall submit to Congress a report
17 proposals for such payment bundles.

18 (c) REPORTS ON MODIFIED PFS SYSTEM AND PAY-
19 MENT SYSTEM ALTERNATIVES.—

20 (1) BIENNIAL PROGRESS REPORTS.—Not later
21 than **【_____】**, and every 6 months thereafter, the
22 Secretary of Health and Human Services shall sub-
23 mit to Congress and post on the public Internet
24 website of the Centers for Medicare & Medicaid
25 Services a biannual progress report—

1 (A) on the implementation of the update
2 incentive program under section 1848A of the
3 Social Security Act (42 U.S.C. 1395w-4), as
4 added by section 1(b)(2);

5 (B) that includes an evaluation of such up-
6 date incentive program and recommendations
7 with respect to such program and appropriate
8 update mechanisms; and

9 (C) on the actions taken to promote and
10 fulfill the identification of opt-out eligible APMs
11 under section 1848B of the Social Security Act,
12 as added by section 1(c), for application under
13 such section 1848B.

14 (2) GAO AND MEDPAC REPORTS.—

15 (A) GAO REPORT ON INITIAL STAGES OF
16 PROGRAM.—Not later than **【____】**, the Comp-
17 troller General of the United States shall sub-
18 mit to Congress a report analyzing the extent
19 to which such update incentive program under
20 section 1848A of the Social Security Act, as
21 added by section 1(b)(2), as of such date, is
22 successfully satisfying performance objectives,
23 including with respect to—

- 1 (i) the process for developing and se-
2 lecting measures and activities under sub-
3 sections (c) and (d) of such section 1848A;
4 (ii) the process for assessing perform-
5 ance against such measures and activities
6 under subsection (g) of such section; and
7 (iii) the adequacy of the measures and
8 activities so selected.

9 (B) EVALUATION BY GAO AND MEDPAC ON
10 IMPLEMENTATION OF UPDATE INCENTIVE PRO-
11 GRAM.—The Comptroller General of the United
12 States and the Medicare Payment Advisory
13 Commission shall each evaluate the initial phase
14 of the update incentive program under such sec-
15 tion 1848A and shall submit to Congress, not
16 later than **【____】**, a report with recommenda-
17 tions for improving such update incentive pro-
18 gram.

19 (C) MEDPAC REPORT ON PAYMENT SYS-
20 TEM ALTERNATIVES.—

21 (i) IN GENERAL.—Not later than
22 **【December 31, 2014】**, the Medicare Pay-
23 ment Advisory Commission shall submit to
24 Congress a report that analyzes multiple
25 options for alternative payment models in

1 lieu of section 1848 of the Social Security
2 Act (42 U.S.C. 1395w-4). In analyzing
3 such models, the Medicare Payment Advi-
4 sory Commission shall examine at least the
5 following models:

6 (I) Alternative care organization
7 payment models.

8 (II) Primary care medical home
9 payment models.

10 (III) Bundled or episodic pay-
11 ments for certain conditions and serv-
12 ices.

13 (IV) Gainsharing arrangements

14 (ii) ITEMS TO BE INCLUDED.—Such
15 report shall include information on how
16 each recommended new payment model will
17 achieve maximum flexibility to reward high
18 quality, efficient care.

19 (3) TRACKING EXPENDITURE GROWTH AND AC-
20 CESS.—Beginning in [____], the Chief Actuary of
21 the Centers for Medicare & Medicaid Services shall
22 track expenditure growth and beneficiary access to
23 physicians' services under section 1848 of the Social
24 Security Act (42 U.S.C. 1395w-4) and shall post on
25 the public Internet website of the Centers for Medi-

- 1 care & Medicaid Services annual reports on such
- 2 topics.