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2 Draft Legislation for Biosimilars User Fees
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4

5 **SEC. 101. SHORT TITLE; REFERENCES IN TITLE; FINDING.**
6

7 (a) SHORT TITLE.--This title may be cited as the “Biosimilars User Fee Act of 2012”.
8

9 (b) REFERENCES IN ACT.--Except as otherwise specified, amendments made by this Act to a
10 section or other provision of law are amendments to such section or other provision of the
11 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.).
12

13 (c) FINDING.--The Congress finds that the fees authorized by the amendments made in this Act
14 will be dedicated toward expediting the process for the review of biosimilar biological product
15 applications, including postmarket safety activities, as set forth in the goals identified for
16 purposes of part 7 of subchapter C of chapter VII of the Federal Food, Drug, and Cosmetic Act,
17 in the letters from the Secretary of Health and Human Services to the Chairman of the
18 Committee on Health, Education, Labor, and Pensions of the Senate and the Chairman of the
19 Committee on Energy and Commerce of the House of Representatives, as set forth in the
20 Congressional Record.
21

22 **SEC. 102. FEES RELATING TO BIOSIMILAR BIOLOGICAL PRODUCTS.**
23

24 Chapter VII is amended by adding at the end of subchapter C the following:
25

26 **“PART 7--FEES RELATING TO BIOSIMILAR BIOLOGICAL PRODUCTS**
27

28 **“SEC. 744A. DEFINITIONS.**
29

30 “For purposes of this part:

31 “(1) (A) Subject to subparagraph (B), the term “biosimilar biological product application” means
32 an application for licensure of a biological product under section 351(k) of the Public Health
33 Service Act.

34 “(B) Such term does not include---

35 “(i) a supplement to such an application;

36 “(ii) an application filed under section 351(k) of the Public Health Service Act
37 that cites as the reference product a bovine blood product for topical application licensed
38 before September 1, 1992 or a large volume parenteral drug product approved before
39 such date;

40 “(iii) an application filed under section 351(k) of the Public Health Service Act
41 with respect to---

42 “(I) whole blood or a blood component for transfusion;

43 “(II) an allergenic extract product;

44 “(III) an in vitro diagnostic biological product; or

45 “(IV) a biological product for further manufacturing use only.

46 “(iv) an application for licensure under section 351(k) of the Public Health
47 Service Act that is submitted by a State or Federal Government entity for a product that is
48 not distributed commercially.

49 “(2) The term “biosimilar biological product” means a product for which a biosimilar biological
50 product application has been approved.

51 “(3) The term “supplement” means a request to the Secretary to approve a change in a biosimilar
52 biological product application which has been approved, including a supplement requesting that
53 the Secretary determine that the biosimilar biological product meets the standards for
54 interchangeability described in section 351(k)(4) of the Public Health Service Act.

55 “(4) The term “final dosage form” means, with respect to a biosimilar biological product, a
56 finished dosage form which is approved for administration to a patient without substantial further
57 manufacturing (such as lyophilized products before reconstitution).

58 “(5) The term “biosimilar biological product establishment” means a foreign or domestic place
59 of business which is at one general physical location consisting of one or more buildings all of
60 which are within five miles of each other and at which one or more biosimilar biological
61 products are manufactured in final dosage form. For purposes of this paragraph, the term
62 “manufactured” does not include packaging.

63 “(6) The term “process for the review of biosimilar biological product applications” means the
64 following activities of the Secretary with respect to the review of submissions in connection with
65 biosimilar biological product development, biosimilar biological product applications, and
66 supplements:

67 “(A) The activities necessary for the review of submissions in connection with biosimilar
68 biological product development, biosimilar biological product applications, and
69 supplements.

70 “(B) Actions related to submissions in connection with biosimilar biological product
71 development, the issuance of action letters which approve biosimilar biological product
72 applications or which set forth in detail the specific deficiencies in such applications, and
73 where appropriate, the actions necessary to place such applications in condition for
74 approval.

75 “(C) The inspection of biosimilar biological product establishments and other facilities
76 undertaken as part of the Secretary’s review of pending biosimilar biological product
77 applications and supplements.

78 “(D) Activities necessary for the release of lots of biosimilar biological products under
79 section 351(k) of the Public Health Service Act.

80 “(E) Monitoring of research conducted in connection with the review of biosimilar
81 biological product applications.

82 “(F) Postmarket safety activities with respect to biologics approved under biosimilar
83 biological product applications or supplements, including the following activities:

84 (i) Collecting, developing, and reviewing safety information on biosimilar
85 biological products, including adverse event reports.

86 (ii) Developing and using improved adverse-event data-collection systems,
87 including information technology systems.

88 (iii) Developing and using improved analytical tools to assess potential safety
89 problems, including access to external data bases.

90 (iv) Implementing and enforcing section 505(o) (relating to postapproval studies
91 and clinical trials and labeling changes) and section 505(p) (relating to risk
92 evaluation and mitigation strategies).

93 (v) Carrying out section 505(k)(5) (relating to adverse event reports and
94 postmarket safety activities).

95 “(7) The term “costs of resources allocated for the process for the review of biosimilar biological
96 product applications” means the expenses in connection with the process for the review of
97 biosimilar biological product applications for---

98 “(A) officers and employees of the Food and Drug Administration, contractors of the
99 Food and Drug Administration, advisory committees, and costs related to such officers,
100 employees, and committees and to contracts with such contractors,

101 “(B) management of information, and the acquisition, maintenance, and repair of
102 computer resources,

103 “(C) leasing, maintenance, renovation, and repair of facilities and acquisition,
104 maintenance, and repair of fixtures, furniture, scientific equipment, and other necessary
105 materials and supplies, and

106 “(D) collecting fees under section 744B and accounting for resources allocated for the
107 review of submissions in connection with biosimilar biological product development,

108 biosimilar biological product applications, and supplements.

109 “(8) The term “adjustment factor” applicable to a fiscal year is the Consumer Price Index for all
110 urban consumers (Washington-Baltimore, DC-MD-VA-WV; Not Seasonally Adjusted; All
111 items) of the preceding fiscal year divided by such Index for September 2011.

112 “(9) The term “person” includes an affiliate thereof.

113
114 “(10) The term “affiliate” means a business entity that has a relationship with a second business
115 entity if, directly or indirectly--

116 “(A) one business entity controls, or has the power to control, the other business entity; or

117 “(B) a third party controls, or has power to control, both of the business entities.

118 “(11) The term “biosimilar initial advisory meeting” means a meeting, if requested, that is
119 limited to a general discussion regarding whether licensure under section 351(k) of the Public
120 Health Service Act may be feasible for a particular product, and, if so, general advice on the
121 expected content of the development program. Such term does not include any meeting that
122 involves substantive review of summary data or full study reports.

123 “(12) The term “biosimilar biological product development meeting” means any meeting, other
124 than a biosimilar initial advisory meeting, regarding the content of a development program,
125 including a proposed design for, or data from, a study intended to support a biosimilar biological
126 product application.

127 “(13) The term “financial hold” means an order issued by the Secretary to prohibit the sponsor of
128 a clinical investigation from continuing the investigation if the Secretary determines that the
129 investigation is intended to support a biosimilar biological product application and the sponsor
130 has failed to pay any fee for the product required under section 744B(a)(1)(A), (B), or (D).
131 “Financial hold” does not mean that any of the bases for “clinical hold” identified in section
132 505(i)(3) have been determined by the Secretary to exist concerning the investigation.

133
134 **“SEC. 744B. AUTHORITY TO ASSESS AND USE BIOSIMILAR BIOLOGICAL**
135 **PRODUCT FEES**

136
137 “(a) TYPES OF FEES.-- Beginning in fiscal year 2013, the Secretary shall assess and collect
138 fees in accordance with this section as follows:

139 “(1) BIOSIMILAR DEVELOPMENT PROGRAM FEES.--

140 “(A) INITIAL BIOSIMILAR BIOLOGICAL PRODUCT DEVELOPMENT FEE.--

141 “(i) Each person that submits to the Secretary--

142 “(I) a request for a biosimilar biological product development
143 meeting for a product; or

144 “(II) a clinical protocol consistent with the provisions of section
145 505(i), including any regulations promulgated under section 505(i)
146 (referred to in this section as “investigational new drug
147 application”), describing an investigation that the Secretary
148 determines is intended to support a biosimilar biological product
149 application for a product,
150 shall pay for the product named in the meeting request or the
151 investigational new drug application the initial fee established under
152 subsection (c)(1)(A) for biosimilar biological product development
153 (referred to in this section as “initial biosimilar biological product
154 development fee”).
155 “(ii) The initial biosimilar biological product development fee shall be
156 due:
157 “(I) within 5 days after the Secretary grants a request for a
158 biosimilar biological product development meeting; or
159 “(II) upon the date of submission of an investigational new drug
160 application describing an investigation that the Secretary
161 determines is intended to support a biosimilar biological product
162 application;
163 whichever is earlier.
164 “(iii) Each person that has submitted an investigational new drug
165 application prior to the date of enactment of the Biosimilars User Fee Act
166 of 2012 shall pay the initial biosimilar biological product development fee:
167 “(I) within 60 days after the date of the enactment of the
168 Biosimilars User Fee Act of 2012 if the Secretary determines that
169 the investigational new drug application describes an investigation
170 that is intended to support a biosimilar biological product
171 application; or
172 “(II) within 5 days after the Secretary grants a request for a
173 biosimilar biological product development meeting;
174 whichever is earlier.
175 “(B) ANNUAL BIOSIMILAR BIOLOGICAL PRODUCT DEVELOPMENT
176 FEE.—(i) A person that pays an initial biosimilar biological product
177 development fee for a product shall pay for such product, beginning in the next
178 fiscal year, an annual fee established under subsection (c)(1)(B) for biosimilar
179 biological product development (referred to in this section as “annual biosimilar
180 biological product development fee”). The annual biosimilar development
181 program fee for each fiscal year will be due on the date specified in clause (ii),
182 unless the person has:
183 “(I) submitted a marketing application for the biological product
184 that was accepted for filing; or
185 “(II) discontinued participation in the biosimilar biological product
186 development program for the product under subparagraph (C).
187 “(ii) The date specified in this clause with respect to each fiscal year is the
188 later of—

189 " (I) the first business day after October 1 of each such year; or
190 " (II) the first business day after the enactment of an appropriations
191 Act providing for the collection and obligation of fees for such year under
192 this section.

193 “(C) DISCONTINUATION OF FEE OBLIGATION.-- A person may
194 discontinue participation in the biosimilar biological product development
195 program for a product as of October 1 of the next fiscal year by notifying the
196 Secretary on or before August 1. If no investigational new drug application
197 concerning the product has been submitted, a person may effectuate such
198 discontinuation only after submitting to the Secretary a written declaration that
199 the person has no present intention of further developing the product as a
200 biosimilar biological product. If an investigational new drug application
201 concerning the product has been submitted, a person may effectuate such
202 discontinuation only after withdrawing the investigational new drug application
203 as specified in Part 312 of Title 21 of the Code of Federal Regulations (or any
204 successor regulation).

205 “(D) REACTIVATION FEE.--A person that has discontinued participation in
206 the biosimilar biological product development program for a product under
207 subparagraph (C) must pay a fee (referred to in this section as “reactivation
208 fee”):

209 “(i) within 5 days after the Secretary grants a request for a biosimilar
210 biological product development meeting for the product; or

211 “(ii) upon the date of submission of an investigational new drug
212 application describing an investigation that the Secretary determines is
213 intended to support a biosimilar biological product application for that
214 product;

215 whichever is earlier. The reactivation fee shall be equal to twice the amount of
216 the initial biosimilar biological product development fee for that fiscal year. A
217 person that pays a reactivation fee for a product shall pay for such product,
218 beginning in the next fiscal year, the annual biosimilar biological product
219 development fee under subparagraph (B).

220 “(E) EFFECT OF FAILURE TO PAY BIOSIMILAR DEVELOPMENT
221 PROGRAM FEES.--

222 “(i) No biosimilar biological product development meetings.--If a person
223 has failed to pay initial or annual biosimilar biological product
224 development fees as required under subparagraph (A) or (B), or
225 reactivation fees as required under subparagraph (D), the Secretary shall
226 not provide a biosimilar biological product development meeting relating
227 to the product for which fees are owed.

228 “(ii) No receipt of investigational new drug applications.--Except in
229 extraordinary circumstances, the Secretary will not consider an
230 investigational new drug application to have been received under section
231 505(i)(2) if the Secretary determines that the investigation is intended to
232 support a biosimilar biological product application and the sponsor has
233 failed to pay initial or annual biosimilar biological product development

234 fees for the product as required under subparagraph (A) or (B), or
235 reactivation fees as required under subparagraph (D).

236 “(iii) Financial hold.--Notwithstanding section 505(i)(2), except in
237 extraordinary circumstances, the Secretary will prohibit the sponsor of a
238 clinical investigation from continuing the investigation (referred to in this
239 paragraph as “financial hold”) if the Secretary determines that the
240 investigation is intended to support a biosimilar biological product
241 application and the sponsor has failed to pay initial or annual biosimilar
242 biological product development fees for the product as required under
243 subparagraph (A) or (B), or reactivation fees as required under
244 subparagraph (D).

245 “(iv) No acceptance of biosimilar biological product applications or
246 supplements.--If a person has failed to pay initial or annual biosimilar
247 biological product development fees as required under subparagraph (A)
248 or (B), or reactivation fees as required under subparagraph (D), any
249 biosimilar biological product application or supplement submitted by that
250 person shall be considered incomplete and shall not be accepted for filing
251 by the Secretary until all fees owed by such person have been paid.

252
253 “(F) LIMITS REGARDING BIOSIMILAR DEVELOPMENT PROGRAM
254 FEES.--

255 “(i) No refunds.--Initial or annual biosimilar biological product
256 development fees paid under subparagraph (A) or (B), or reactivation fees
257 paid under subparagraph (D), shall not be refunded.

258 “(ii) No waivers, exemptions, or reductions.--The Secretary shall not grant
259 a waiver, exemption, or reduction of any initial or annual biosimilar
260 biological product development fees due or payable under subparagraph
261 (A) or (B), or reactivation fees due or payable under subparagraph (D).

262
263 “(2) BIOSIMILAR BIOLOGICAL PRODUCT APPLICATION AND SUPPLEMENT
264 FEE.--

265 “(A) IN GENERAL.--Each person that submits, on or after October 1, 2012, a
266 biosimilar biological product application or a supplement shall be subject to a fee
267 as follows:

268 “(i) A fee for a biosimilar biological product application that is equal to--
269 “(I) the amount of the fee established under subsection (c)(1)(C)
270 for a biosimilar biological product application; minus

271 “(II) the cumulative amount of fees paid, if any, under
272 subparagraphs (A), (B), and (D) of paragraph (1) for the product that is the
273 subject of the application.

274 “(ii) A fee for a biosimilar biological product application for which
275 clinical data (other than comparative bioavailability studies) with respect
276 to safety or effectiveness are not required, that is equal to--

277 “(I) half of the amount of the fee established under subsection
278 (c)(1)(C) for a biosimilar biological product application; minus

279 “(II) the cumulative amount of fees paid, if any, under
280 subparagraphs (A), (B), and (D) of paragraph (1) for that product.

281 “(iii) A fee for a supplement for which clinical data (other than
282 comparative bioavailability studies) with respect to safety or effectiveness
283 are required, that is equal to half of the amount of the fee established
284 under subsection (c)(1)(C) for a biosimilar biological product application.

285 “(iv) Notwithstanding section 104 of the Biosimilars User Fee Act of
286 2012, any person who pays a biosimilar development program fee before
287 October 1, 2017, but submits a biosimilar biological product application
288 after such date, shall be entitled to the reduction in any biosimilar
289 biological product application fees that may be assessed at the time when
290 such biosimilar biological product application is submitted, by the
291 cumulative amount of fees paid under subparagraphs (A), (B), and (D) of
292 paragraph (1) for that product.

293 “(B) PAYMENT DUE DATE.--The fee required by subparagraph (A) shall be
294 due upon submission of the application or supplement.

295 “(C) EXCEPTION FOR PREVIOUSLY FILED APPLICATION OR
296 SUPPLEMENT.--If a biosimilar biological product application or supplement
297 was submitted by a person that paid the fee for such application or supplement,
298 was accepted for filing, and was not approved or was withdrawn (without a
299 waiver), the submission of a biosimilar biological product application or a
300 supplement for the same product by the same person (or the person’s licensee,
301 assignee, or successor) shall not be subject to a fee under subparagraph (A).

302 “(D) REFUND OF APPLICATION FEE IF APPLICATION REFUSED FOR
303 FILING OR WITHDRAWN BEFORE FILING.--The Secretary shall refund 75
304 percent of the fee paid under this paragraph for any application or supplement
305 which is refused for filing or withdrawn without a waiver before filing.

306 “(E) FEES FOR APPLICATIONS PREVIOUSLY REFUSED FOR FILING OR
307 WITHDRAWN BEFORE FILING.--A biosimilar biological product application
308 or supplement that was submitted but was refused for filing, or was withdrawn
309 before being accepted or refused for filing, shall be subject to the full fee under
310 subparagraph (A) upon being resubmitted or filed over protest, unless the fee is
311 waived under subsection (d).

312

313 “(3) BIOSIMILAR BIOLOGICAL PRODUCT ESTABLISHMENT FEE.--

314 “(A) IN GENERAL.—

315 “(i) Except as provided in subparagraph (B), each person that is named as
316 the applicant in a biosimilar biological product application shall be assessed an
317 annual fee established under subsection (c)(1)(D) for each biosimilar biological
318 product establishment listed in its approved biosimilar biological product
319 application as an establishment that manufactures the biosimilar biological
320 product named in the application.

321 “(ii) The annual establishment fee shall be assessed in each fiscal year in
322 which the biosimilar biological product named in the application is assessed a fee
323 under paragraph (4) unless the biosimilar biological product establishment listed
324 in the application does not engage in the manufacture of the biosimilar biological
325 product during the fiscal year.

326 “(iii) The establishment fee for each fiscal year shall be due on the later
327 of—

328 "(I) the first business day after October 1 of each such year; or

329 "(II) the first business day after the enactment of an appropriations

330 Act providing for the collection and obligation of fees for such year under
331 this section.

332 “(iv)(I) Each biosimilar biological product establishment shall be assessed
333 only one fee per biosimilar biological product establishment, notwithstanding the
334 number of biosimilar biological products manufactured at the establishment,
335 subject to subclause (II).

336 “(II) In the event an establishment is listed in a biosimilar
337 biological product application by more than one applicant, the
338 establishment fee for the fiscal year shall be divided equally and assessed
339 among the applicants whose biosimilar biological products are
340 manufactured by the establishment during the fiscal year and assessed
341 biosimilar biological product fees under paragraph (4).

342 “(B) EXCEPTION.--If, during the fiscal year, an applicant initiates or causes to
343 be initiated the manufacture of a biosimilar biological product at an establishment
344 listed in its biosimilar biological product application—

345 “(i) that did not manufacture the biosimilar biological product in the
346 previous fiscal year; and

347 “(ii) for which the full biosimilar biological product establishment fee has
348 been assessed in the fiscal year at a time before manufacture of the
349 biosimilar biological product was begun;

350 the applicant will not be assessed a share of the biosimilar biological product
351 establishment fee for the fiscal year in which the manufacture of the product
352 began.

353
354 “(4) BIOSIMILAR BIOLOGICAL PRODUCT FEE.—(A) Each person who is named as
355 the applicant in a biosimilar biological product application shall pay for each such
356 biosimilar biological product the annual fee established under subsection (c)(1)(E). Such
357 fee shall be due each fiscal year on the date specified in subparagraph (B). Such fee shall
358 be paid only once for each product for a fiscal year in which the fee is payable.

359 “(B) The date specified in this subparagraph with respect to each fiscal year is the
360 later of—

361 "(i) the first business day after October 1 of each such year; or

362 "(ii) the first business day after the enactment of an appropriations Act
363 providing for the collection and obligation of fees for such year under this section.

364

365 “(b) FEE AMOUNTS--Except as provided in subsection (d), the fees under subsection (a) shall
366 be based on the following fee amounts:

367 “(1) The initial biosimilar biological product development fee for a fiscal year shall be
368 equal to 10% of the amount established under section 736(c)(5) for a human drug
369 application for that fiscal year.

370 “(2) The annual biosimilar biological product development fee for a fiscal year shall be
371 equal to 10% of the amount established under section 736(c)(5) for a human drug
372 application for that fiscal year.

373 “(3) The biosimilar biological product application fee for a fiscal year shall be equal to the
374 amount established under section 736(c)(5) for a human drug application for that fiscal
375 year.

376 “(4) The biosimilar biological product establishment fee for a fiscal year shall be equal to
377 the amount established under section 736(c)(5) for a prescription drug establishment for
378 that fiscal year.

379 “(5) The biosimilar biological product fee for a fiscal year shall be equal to the amount
380 established under section 736(c)(5) for a prescription drug product for that fiscal year.

381

382 “(c) ANNUAL FEE SETTING.--

383 “(1) The Secretary shall, 60 days before the start of each fiscal year that begins after
384 September 30, 2012, establish, for the next fiscal year, the--

385 “(A) initial biosimilar biological product development fee;

386 “(B) annual biosimilar biological product development fee;

387 “(C) biosimilar biological product application fee;

388 “(D) biosimilar biological product establishment fee; and

389 “(E) biosimilar biological product fee.

390 “(2) Limit.--The total amount of fees charged for a fiscal year may not exceed the total
391 amount for such fiscal year of the costs of resources allocated for the process for the
392 review of biosimilar biological product applications.

393

394 “(d) APPLICATION FEE WAIVER FOR SMALL BUSINESS.—

395 “(1) Waiver of application fee.--The Secretary shall grant to a person who is named in a
396 biosimilar biological product application a waiver from the application fee assessed to that
397 person under subsection (a)(2)(A) for the first biosimilar biological product application
398 that a small business or its affiliate submits to the Secretary for review. After a small
399 business or its affiliate is granted such a waiver, the small business or its affiliate shall
400 pay—

401 “(A) application fees for all subsequent biosimilar biological product applications
402 submitted to the Secretary for review in the same manner as an entity that does
403 not qualify as a small business; and

404 “(B) all supplement fees for all supplements to biosimilar biological product
405 applications submitted to the Secretary for review in the same manner as an entity
406 that does not qualify as a small business.

407 “(2) CONSIDERATIONS.--In determining whether to grant a waiver of a fee under
408 paragraph (1), the Secretary shall consider only the circumstances and assets of the
409 applicant involved and any affiliate of the applicant.

410 “(3) “SMALL BUSINESS” DEFINED.--In paragraph (1), the term “small business”
411 means an entity that has fewer than 500 employees, including employees of affiliates, and
412 that does not have a drug product that has been approved under a human drug application
413 as defined in section 735 or a biosimilar biological product application as defined in
414 section 744A and introduced or delivered for introduction into interstate commerce.

415
416 “(e) EFFECT OF FAILURE TO PAY FEES.--A biosimilar biological product application or
417 supplement submitted by a person subject to fees under subsection (a) shall be considered
418 incomplete and shall not be accepted for filing by the Secretary until all fees owed by such
419 person have been paid.

420
421 “(f) CREDITING AND AVAILABILITY OF FEES.

422
423 (1) IN GENERAL. Fees authorized under subsection (a) shall be collected and available
424 for obligation only to the extent and in the amount provided in advance in appropriations
425 Acts, subject to paragraph (2). Such fees are authorized to remain available until expended.
426 Such sums as may be necessary may be transferred from the Food and Drug Administration
427 salaries and expenses appropriation account without fiscal year limitation to such
428 appropriation account for salaries and expenses with such fiscal year limitation. The sums
429 transferred shall be available solely for the process for the review of biosimilar biological
430 product applications.

431
432 “(2) COLLECTIONS AND APPROPRIATION ACTS.—

433
434 “(A) IN GENERAL.—The fees authorized by this section shall be collected and
435 available in each fiscal year in an amount not to exceed the amount specified in
436 appropriation Acts, or otherwise made available for obligation for such fiscal year,
437 subject to subparagraphs (C) and (D).

438
439 “(B) LIMITATION.—The fees authorized by this section shall be available for a
440 fiscal year beginning after fiscal year 2012 to defray the costs of the process for the
441 review of biosimilar biological product applications (including such costs for an
442 additional number of full-time equivalent positions in the Department of Health and
443 Human Services to be engaged in such process), only if the Secretary allocates for such
444 purpose an amount for such fiscal year (excluding amounts from fees collected under this
445 section) no less than \$20,000,000, multiplied by the adjustment factor applicable to the
446 fiscal year involved.

447
448 “(C) FEE COLLECTION DURING FIRST PROGRAM YEAR.—Until the date of
449 enactment of an Act making appropriations through September 30, 2013 for the salaries
450 and expenses account of the Food and Drug Administration, fees authorized by this

451 section for fiscal year 2013 may be collected and shall be credited to such account and
452 remain available until expended.

453
454 "(D) PROVISION FOR EARLY PAYMENTS IN SUBSEQUENT YEARS.—
455 Payment of fees authorized under this section for a fiscal year (after fiscal year 2013),
456 prior to the due date for such fees, may be accepted by the Secretary in accordance with
457 authority provided in advance in a prior year appropriations Act.

458
459 "(3) AUTHORIZATION OF APPROPRIATIONS. For each of fiscal years 2013 through
460 2017, there is authorized to be appropriated for fees under this section an amount equivalent
461 to the total amount of fees assessed for such fiscal year under this section.

462
463 "(g) COLLECTION OF UNPAID FEES.--In any case where the Secretary does not receive
464 payment of a fee assessed under subsection (a) within 30 days after it is due, such fee shall be
465 treated as a claim of the United States Government subject to subchapter II of chapter 37 of title
466 31.

467
468 "(h) WRITTEN REQUESTS FOR WAIVERS AND REFUNDS.--To qualify for consideration
469 for a waiver under subsection (d), or for a refund of any fee collected in accordance with
470 subsection (a)(2)(A), a person shall submit to the Secretary a written request for such waiver or
471 refund not later than 180 days after such fee is due.

472
473 "(i) CONSTRUCTION.--This section may not be construed to require that the number of full-
474 time equivalent positions in the Department of Health and Human Services, for officers,
475 employers, and advisory committees not engaged in the process of the review of biosimilar
476 biological product applications, be reduced to offset the number of officers, employees, and
477 advisory committees so engaged.”.

478
479 **SEC. 103. REAUTHORIZATION; REPORTING REQUIREMENTS.**

480
481 Part 7 of subchapter C of chapter VII, as amended by section 102, is further amended by
482 inserting after section 744B the following:

483
484 **“SEC. 744C. REAUTHORIZATION; REPORTING REQUIREMENTS.**

485
486 “(a) PERFORMANCE REPORT.--Beginning with fiscal year 2013, not later than 120 days after
487 the end of each fiscal year for which fees are collected under this part, the Secretary shall prepare
488 and submit to the Committee on Energy and Commerce of the House of Representatives and the
489 Committee on Health, Education, Labor, and Pensions of the Senate a report concerning the
490 progress of the Food and Drug Administration in achieving the goals identified in the letters
491 described in section 101(c) of the Biosimilars User Fee Act of 2012 during such fiscal year and
492 the future plans of the Food and Drug Administration for meeting the goals. The report for a
493 fiscal year shall include information on all previous cohorts for which the Secretary has not
494 given a complete response on all biosimilar biological product applications and supplements in
495 the cohort.

496
497 “(b) FISCAL REPORT.--Beginning with fiscal year 2013, not later than 120 days after the end
498 of each fiscal year for which fees are collected under this part, the Secretary shall prepare and
499 submit to the Committee on Energy and Commerce of the House of Representatives and the
500 Committee on Health, Education, Labor, and Pensions of the Senate a report on the
501 implementation of the authority for such fees during such fiscal year and the use, by the Food
502 and Drug Administration, of the fees collected for such fiscal year.

503
504 “(c) PUBLIC AVAILABILITY.--The Secretary shall make the reports required under
505 subsections (a) and (b) available to the public on the Internet Web site of the Food and Drug
506 Administration.

507
508 “(d) STUDY.-- The Secretary shall contract with an independent accounting or consulting firm
509 to study the workload volume and full costs associated with the process for the review of
510 biosimilar biological product applications. The Secretary shall publish interim results of the
511 study by June 1, 2015. The Secretary shall publish the final results of the study by the end of
512 fiscal year 2016. The reports will be published for public comment.

513
514 “(e) REAUTHORIZATION.--

515 (1) CONSULTATION.--In developing recommendations to present to the Congress with
516 respect to the goals, and plans for meeting the goals, for the process for the review of
517 biosimilar biological product applications for the first 5 fiscal years after fiscal year 2017,
518 and for the reauthorization of this part for such fiscal years, the Secretary shall consult with-

- 519 -
- 520 “(A) the Committee on Energy and Commerce of the House of Representatives;
 - 521 “(B) the Committee on Health, Education, Labor, and Pensions of the Senate;
 - 522 “(C) scientific and academic experts;
 - 523 “(D) health care professionals;
 - 524 “(E) representatives of patient and consumer advocacy groups; and
 - 525 “(F) the regulated industry.

526 “(2) PUBLIC REVIEW OF RECOMMENDATIONS.--After negotiations with the
527 regulated industry, the Secretary shall--

- 528 “(A) present the recommendations developed under paragraph (1) to the Congressional
- 529 committees specified in such paragraph;
- 530 “(B) publish such recommendations in the Federal Register;
- 531 “(C) provide for a period of 30 days for the public to provide written comments on
- 532 such recommendations;
- 533 “(D) hold a meeting at which the public may present its views on such
- 534 recommendations; and
- 535 “(E) after consideration of such public views and comments, revise such
- 536 recommendations as necessary.

537 “(3) TRANSMITTAL OF RECOMMENDATIONS.--Not later than January 15, 2017, the
538 Secretary shall transmit to the Congress the revised recommendations under paragraph (2),
539 a summary of the views and comments received under such paragraph, and any changes
540 made to the recommendations in response to such views and comments.”.

541

542 **SEC. 104. SUNSET DATES.**

543

544 (a) AUTHORIZATION.--The amendment made by section 102 shall cease to be effective
545 October 1, 2017.

546

547 (b) REPORTING REQUIREMENTS.--The amendment made by section 103 shall cease to be
548 effective January 31, 2018.

549

550 **SEC. 105. EFFECTIVE DATE.**

551

552 The amendments made by this Act shall take effect on October 1, 2012, or the date of the
553 enactment of this Act, whichever is later, except that fees under part 7 of subchapter C of chapter
554 VII of the Federal Food, Drug, and Cosmetic Act shall be assessed for all biosimilar biological
555 product applications received on or after October 1, 2012, regardless of the date of the enactment
556 of this Act.

557

558 **SEC. 106. SAVINGS CLAUSE.**

559

560 Notwithstanding section 106 of the Prescription Drug User Fee Amendments of 2007 (21 U.S.C.
561 379g note), and notwithstanding the amendments made by this Act, part 2 of subchapter C of
562 chapter VII of the Federal Food, Drug, and Cosmetic Act, as in effect on the day before the date
563 of the enactment of this Act, shall continue to be in effect with respect to human drug
564 applications and supplements (as defined in such part as of such day) that on or after October 1,
565 2007, but before October 1, 2012, were accepted by the Food and Drug Administration for filing
566 with respect to assessing and collecting any fee required by such part for a fiscal year prior to
567 fiscal year 2013.

568

569 **SEC. 107. TECHNICAL AMENDMENT; CONFORMING AMENDMENT.**

570

571 (a) Paragraph (1) of section 735 (21 USC § 379g) is amended in subparagraph (B) by striking “or
572 (k).”