

1 Title: To amend the Federal Food, Drug, and Cosmetic Act with respect to certain
2 reauthorizations.

3 **TITLE IX—DRUG APPROVAL AND PATIENT ACCESS**

4 ~~Be it enacted by the Senate and House of Representatives of the~~
5 ~~United States of America in Congress assembled,~~

6 ~~SECTION 1. SHORT TITLE.~~

7 ~~[This Act may be cited as the “_____ Act of ____”.]~~

8 ~~SEC. 2~~ **SEC. 901. ENHANCEMENT OF ACCELERATED**
9 **PATIENT ACCESS TO NEW MEDICAL TREATMENTS.**

10 (a) Findings; Sense of Congress.—

11 (1) FINDINGS.—Congress finds as follows:

12 (A) The Food and Drug Administration (referred to in this section as the “FDA”)
13 serves a critical role in helping to assure that new medicines are safe and effective.
14 Regulatory innovation is 1 element of the Nation’s strategy to address serious and life-
15 threatening diseases or conditions by promoting investment in and development of
16 innovative treatments for unmet medical needs.

17 (B) During the 2 decades following the establishment of the accelerated approval
18 mechanism, advances in medical sciences, including genomics, molecular biology, and
19 bioinformatics, have provided an unprecedented understanding of the underlying
20 biological mechanism and pathogenesis of disease. A new generation of modern,
21 targeted medicines is under development to treat serious and life-threatening diseases,
22 some applying drug development strategies based on biomarkers or
23 pharmacogenomics, predictive toxicology, clinical trial enrichment techniques, and
24 novel clinical trial designs, such as adaptive clinical trials.

25 (C) As a result of these remarkable scientific and medical advances, the FDA should
26 be encouraged to implement more broadly effective processes for the expedited
27 development and review of innovative new medicines intended to address unmet
28 medical needs for serious or life-threatening diseases or conditions, including those for
29 rare diseases or conditions, using a broad range of surrogate or clinical endpoints and
30 modern scientific tools earlier in the drug development cycle when appropriate. This
31 may result in fewer, smaller, or shorter clinical trials for the intended patient
32 population or targeted subpopulation without compromising or altering the high
33 standards of the FDA for the approval of drugs.

34 (D) Patients benefit from expedited access to safe and effective innovative therapies
35 to treat unmet medical needs for serious or life-threatening diseases or conditions.

36 (E) For these reasons, the statutory authority in effect on the day before the date of
37 enactment of this Act governing expedited approval of drugs for serious or life-
38 threatening diseases or conditions should be amended in order to enhance the authority

1 of the FDA to consider appropriate scientific data, methods, and tools, and to expedite
2 development and access to novel treatments for patients with a broad range of serious
3 or life-threatening diseases or conditions.

4 (2) SENSE OF CONGRESS.—It is the sense of Congress that the Food and Drug
5 Administration should apply the accelerated approval and fast track provisions set forth in
6 section 506 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 356), as amended by
7 this section, to help expedite the development and availability to patients of treatments for
8 serious or life-threatening diseases or conditions while maintaining safety and effectiveness
9 standards for such treatments.

10 (b) Expedited Approval of Drugs for Serious or Life-Threatening Diseases or Conditions.—
11 Section 506 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 356) is amended to read as
12 follows:

13 **“SEC. 506. EXPEDITED APPROVAL OF DRUGS FOR**
14 **SERIOUS OR LIFE-THREATENING DISEASES OR**
15 **CONDITIONS.**

16 “(a) Designation of Drug as Fast Track Product.—

17 “(1) IN GENERAL.—The Secretary shall, at the request of the sponsor of a new drug,
18 facilitate the development and expedite the review of such drug if it is intended, whether
19 alone or in combination with one or more other drugs, for the treatment of a serious or life-
20 threatening disease or condition, and it demonstrates the potential to address unmet medical
21 needs for such a disease or condition. (In this section, such a drug is referred to as a ‘fast
22 track product’.)

23 “(2) REQUEST FOR DESIGNATION.—The sponsor of a new drug may request the Secretary
24 to designate the drug as a fast track product. A request for the designation may be made
25 concurrently with, or at any time after, submission of an application for the investigation of
26 the drug under section 505(i) or section 351(a)(3) of the Public Health Service Act.

27 “(3) DESIGNATION.—Within 60 calendar days after the receipt of a request under
28 paragraph (2), the Secretary shall determine whether the drug that is the subject of the
29 request meets the criteria described in paragraph (1). If the Secretary finds that the drug
30 meets the criteria, the Secretary shall designate the drug as a fast track product and shall
31 take such actions as are appropriate to expedite the development and review of the
32 application for approval of such product.

33 “(b) Accelerated Approval of a Drug for a Serious or Life-Threatening Disease or Condition,
34 Including a Fast Track Product.—

35 “(1) IN GENERAL.—

36 “(A) ACCELERATED APPROVAL.—The Secretary may approve an application for
37 approval of a product for a serious or life-threatening disease or condition, including a
38 fast track product, under section 505(c) or section 351(a) of the Public Health Service
39 Act upon a determination that the product has an effect on a surrogate endpoint that is
40 reasonably likely to predict clinical benefit, or on a clinical endpoint that can be
41 measured earlier than irreversible morbidity or mortality, that is reasonably likely to

1 predict an effect on irreversible morbidity or mortality or other clinical benefit, taking
2 into account the severity ~~or~~, rarity, **or prevalence** of the condition and the availability
3 **or lack** of alternative treatments. The approval described in the preceding sentence is
4 referred to in this section as ‘accelerated approval’.

5 “(B) EVIDENCE.—The evidence to support that an endpoint is reasonably likely to
6 predict clinical benefit under subparagraph (A) may include epidemiological,
7 pathophysiological, therapeutic, **pharmacologic**, or other evidence developed using
8 biomarkers, for example, or other scientific methods or tools.

9 “(2) LIMITATION.—Approval of a product under this subsection may be subject to 1 or
10 both of the following requirements:

11 “(A) That the sponsor conduct appropriate post-approval studies to verify and
12 describe the predicted effect on irreversible morbidity or mortality or other clinical
13 benefit.

14 “(B) That the sponsor submit copies of all promotional materials related to the
15 product during the preapproval review period and, following approval and for such
16 period thereafter as the Secretary determines to be appropriate, at least 30 days prior to
17 dissemination of the materials.

18 “(3) EXPEDITED WITHDRAWAL OF APPROVAL.—The Secretary may withdraw approval of
19 a product approved under accelerated approval using expedited procedures (as prescribed
20 by the Secretary in regulations which shall include an opportunity for an informal hearing)
21 if—

22 “(A) the sponsor fails to conduct any required post-approval study of the drug with
23 due diligence;

24 “(B) a study required to verify and describe the predicted effect on irreversible
25 morbidity or mortality or other clinical benefit of the product fails to verify and
26 describe such effect or benefit;

27 “(C) other evidence demonstrates that the product is not safe or effective under the
28 conditions of use; or

29 “(D) the sponsor disseminates false or misleading promotional materials with
30 respect to the product.

31 “(c) Review of Incomplete Applications for Approval of a Fast Track Product.—

32 “(1) IN GENERAL.—If the Secretary determines, after preliminary evaluation of clinical
33 data submitted by the sponsor, that a fast track product may be effective, the Secretary shall
34 evaluate for filing, and may commence review of portions of, an application for the
35 approval of the product before the sponsor submits a complete application. The Secretary
36 shall commence such review only if the applicant—

37 “(A) provides a schedule for submission of information necessary to make the
38 application complete; and

39 “(B) pays any fee that may be required under section 736.

40 “(2) EXCEPTION.—Any time period for review of human drug applications that has been

1 agreed to by the Secretary and that has been set forth in goals identified in letters of the
2 Secretary (relating to the use of fees collected under section 736 to expedite the drug
3 development process and the review of human drug applications) shall not apply to an
4 application submitted under paragraph (1) until the date on which the application is
5 complete.

6 “(d) Awareness Efforts.—The Secretary shall—

7 “(1) develop and disseminate to physicians, patient organizations, pharmaceutical and
8 biotechnology companies, and other appropriate persons a description of the provisions of
9 this section applicable to accelerated approval and fast track products; and

10 “(2) establish a program to encourage the development of surrogate and clinical
11 endpoints, including biomarkers, and other scientific methods and tools that can assist the
12 Secretary in determining whether the evidence submitted in an application is reasonably
13 likely to predict clinical benefit for serious or life-threatening conditions for which
14 significant unmet medical needs exist.

15 “(e) Construction.—

16 “(1) PURPOSE.—The amendments made by the ~~[insert short title]~~ **Food and Drug**
17 **Administration Safety and Innovation Act** to this section are intended to encourage the
18 Secretary to utilize innovative and flexible approaches to the assessment of products under
19 accelerated approval for treatments for patients with serious or life-threatening diseases or
20 conditions and unmet medical needs.

21 “(2) CONSTRUCTION.—Nothing in this section shall be construed to alter the standards of
22 evidence under subsection (c) or (d) of section 505 (including the substantial evidence
23 standard in section 505(d)) of this Act or under section 351(a) of the Public Health Service
24 Act. Such sections and standards of evidence apply to the review and approval of products
25 under this section, including whether a product is safe and effective. Nothing in this section
26 alters the ability of the Secretary to rely on evidence that does not come from adequate and
27 well-controlled investigations for the purpose of determining whether an endpoint is
28 reasonably likely to predict clinical benefit as described in subsection (b)(1)(B).”.

29 (c) Guidance; Amended Regulations.—

30 (1) DRAFT GUIDANCE.—Not later than 1 year after the date of enactment of this Act, the
31 Secretary of Health and Human Services (referred to in this section as the “Secretary”) shall
32 issue draft guidance to implement the amendments made by this section. In developing such
33 guidance, the Secretary shall specifically consider issues arising under the accelerated
34 approval and fast track processes under section 506 of the Federal Food, Drug, and
35 Cosmetic Act, as amended by subsection (b), for drugs designated for a rare disease or
36 condition under section 526 of such Act (21 U.S.C. 360bb) **and shall also consider any**
37 **unique issues associated with very rare diseases.**

38 (2) FINAL GUIDANCE.—Not later than 1 year after the issuance of draft guidance under
39 paragraph (1), and after an opportunity for public comment, the Secretary shall issue final
40 guidance.

41 (3) CONFORMING CHANGES.—The Secretary shall issue, as necessary, conforming
42 amendments to the applicable regulations under title 21, Code of Federal Regulations,

1 governing accelerated approval.

2 (4) NO EFFECT OF INACTION ON REQUESTS.—If the Secretary fails to issue final guidance
3 or amended regulations as required by this subsection, such failure shall not preclude the
4 review of, or action on, a request for designation or an application for approval submitted
5 pursuant to section 506 of the Federal Food, Drug, and Cosmetic Act, as amended by
6 subsection (b).

7 (d) Independent Review.—The Secretary may, in conjunction with other planned reviews,
8 contract with an independent entity with expertise in assessing the quality and efficiency of
9 biopharmaceutical development and regulatory review programs to evaluate the Food and Drug
10 Administration’s application of the processes described in section 506 of the Federal Food, Drug,
11 and Cosmetic Act, as amended by subsection (b), and the impact of such processes on the
12 development and timely availability of innovative treatments for patients suffering from serious
13 or life-threatening conditions. Any such evaluation shall include consultation with regulated
14 industries, patient advocacy and disease research foundations, and relevant academic medical
15 centers.

16 **SEC. 3 902. BREAKTHROUGH THERAPIES.**

17 (a) In General.—Section 506 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 356), as
18 amended by section 2, is further amended—

19 (1) by redesignating subsections (a) through (c) as subsections (b) through (d),
20 respectively;

21 (2) by redesignating subsection (d) as subsection (f);

22 (3) by inserting before subsection (b), as so redesignated, the following:

23 “(a) Designation of a Drug as a Breakthrough Therapy.—

24 “(1) IN GENERAL.—The Secretary shall, at the request of the sponsor of a drug, expedite
25 the development and review of such drug if the drug is intended, alone or in combination
26 with 1 or more other drugs, to treat a serious or life-threatening disease or condition and
27 preliminary clinical evidence indicates that the drug may demonstrate substantial
28 improvement over existing therapies on 1 or more clinically significant endpoints, such as
29 substantial treatment effects observed early in clinical development. (In this section, such a
30 drug is referred to as a ‘breakthrough therapy’.)

31 “(2) REQUEST FOR DESIGNATION.—The sponsor of a drug may request the Secretary to
32 designate the drug as a breakthrough therapy. A request for the designation may be made
33 concurrently with, or at any time after, the submission of an application for the investigation
34 of the drug under section 505(i) or section 351(a)(3) of the Public Health Service Act.

35 “(3) DESIGNATION.—

36 “(A) IN GENERAL.—Not later than 60 calendar days after the receipt of a request
37 under paragraph (2), the Secretary shall determine whether the drug that is the subject
38 of the request meets the criteria described in paragraph (1). If the Secretary finds that
39 the drug meets the criteria, the Secretary shall designate the drug as a breakthrough
40 therapy and shall take such actions as are appropriate to expedite the development and
41 review of the application for approval of such drug.

1 “(B) ACTIONS.—The actions to expedite the development and review of an
2 application under subparagraph (A) may include, as appropriate—

3 “(i) holding meetings with the sponsor and the review team throughout the
4 development of the drug;

5 “(ii) providing timely advice to, and interactive communication with, the
6 sponsor regarding the development of the drug to ensure that the development
7 program to gather the non-clinical and clinical data necessary for approval is as
8 efficient as practicable;

9 “(iii) involving senior managers and experienced review staff, as appropriate, in
10 a collaborative, cross-disciplinary review;

11 “(iv) assigning a cross-disciplinary project lead for the Food and Drug
12 Administration review team to facilitate an efficient review of the development
13 program and to serve as a scientific liaison between the review team and the
14 sponsor; and

15 “(v) taking steps to ensure that the design of the clinical trials is as efficient as
16 practicable, when scientifically appropriate, such as by minimizing the number of
17 patients ~~enrolled in the trials and the duration of the trials.~~; **exposed to a**
18 **potentially less efficacious treatment.**”;

19 (4) in subsection (f)(1), as so redesignated, by striking “applicable to accelerated
20 approval” and inserting “applicable to breakthrough therapies, accelerated approval, and”;
21 and

22 (5) by adding at the end the following:

23 “(g) Report.—Beginning in fiscal year 2013, the Secretary shall annually prepare and submit
24 to the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on
25 Energy and Commerce of the House of Representatives, and make publicly available, with
26 respect to this section for the previous fiscal year—

27 “(1) the number of drugs for which a sponsor requested designation as a breakthrough
28 therapy;

29 “(2) the number of products designated as a breakthrough therapy; and

30 “(3) for each **product designated** ~~breakthrough therapy approved in the fiscal year—~~

31 ~~“(A) the point in the drug development and review process at which such breakthrough~~
32 ~~designation occurred;~~

33 ~~“(B) the total time from designation as a breakthrough therapy, a summary of the~~
34 **actions taken under subsection (a)(3).**” ~~to a final decision on the approvability of the~~
35 ~~drug; and~~

36 ~~“(C) the number of breakthrough therapies approved, including the number approved on~~
37 ~~the first review out of the total number of such therapies so approved.”.~~

38 (b) Guidance; Amended Regulations.—

39 (1) IN GENERAL.—

1 (A) GUIDANCE.—Not later than 18 months after the date of enactment of this Act,
2 the Secretary of Health and Human Services (referred to in this section as the
3 “Secretary”) shall issue draft guidance on implementing the requirements with respect
4 to breakthrough therapies, as set forth in section 506(a) of the Federal Food, Drug, and
5 Cosmetic Act (21 U.S.C. 356(a)), as amended by this section. The Secretary shall issue
6 final guidance not later than 1 year after the close of the comment period for the draft
7 guidance.

8 (B) AMENDED REGULATIONS.—If the Secretary determines that it is necessary to
9 amend the regulations under title 21, Code of Federal Regulations in order to
10 implement the amendments made by this section to section 506(a) of the Federal Food,
11 Drug, and Cosmetic Act, the Secretary shall amend such regulations not later than 2
12 years after the date of enactment of this Act.

13 (2) REQUIREMENTS.—Guidance promulgated **issued** under this section shall—

14 (A) specify the process and criteria by which the Secretary makes a designation
15 under section 506(a)(3) of the Federal Food, Drug, and Cosmetic Act; and

16 (B) specify the actions the Secretary shall take to expedite the development and
17 review of a breakthrough therapy pursuant to such designation under such section
18 506(a)(3), including updating good review management practices to reflect
19 breakthrough therapies.

20 (c) Independent Review.—Not later than 3 years after the date of enactment of this Act, the
21 Comptroller General of the United States, in consultation with appropriate experts, shall assess
22 the manner by which the Food and Drug Administration has applied the processes described in
23 section 506(a) of the Federal Food, Drug, and Cosmetic Act, as amended by this section, and the
24 impact of such processes on the development and timely availability of innovative treatments for
25 patients affected by serious or life-threatening conditions. Such assessment shall be made
26 publicly available upon completion.

27 (d) Conforming Amendments.—Section 506B(e) of the Federal Food, Drug, and Cosmetic
28 Act (21 U.S.C. 356b) is amended by striking “section 506(b)(2)(A)” each place such term appears
29 and inserting “section 506(c)(2)(A)”.

30 [\[Note: the following three provisions were moved to Title XI\]](#)

31 ~~SEC. 4. GUIDANCE DOCUMENT REGARDING PRODUCT~~
32 ~~PROMOTION USING THE INTERNET.~~

33 ~~Not later than 2 years after the date of enactment this Act, the~~
34 ~~Secretary of Health and Human Services shall issue a guidance~~
35 ~~document that describes the policy of the Food and Drug~~
36 ~~Administration regarding the promotion, using the Internet~~
37 ~~(including social media), of medical products that are regulated~~
38 ~~by such Administration.~~

1 ~~SEC. 5. REAUTHORIZATION OF PROVISION RELATING-~~
2 ~~TO EXCLUSIVITY OF CERTAIN DRUGS CONTAINING-~~
3 ~~SINGLE ENANTIOMERS.~~

4 ~~Section 505(u)(4) of the Federal Food, Drug, and Cosmetic Act-~~
5 ~~(21 U.S.C. 355(u)(4)) is amended by striking “2012” and-~~
6 ~~inserting “2017”.~~

7 ~~SEC. 6. REAUTHORIZATION OF THE CRITICAL PATH-~~
8 ~~PUBLIC PRIVATE PARTNERSHIPS.~~

9 ~~Section 566(f) of the Federal Food, Drug, and Cosmetic Act (21-~~
10 ~~U.S.C. 360bbb5(f)) is amended by striking “2012” and inserting-~~
11 ~~“2017”.~~

12 ~~SEC. 7~~ **SEC. 903. CONSULTATION WITH EXTERNAL**
13 **EXPERTS ON RARE DISEASES, TARGETED THERAPIES,**
14 **AND GENETIC TARGETING OF TREATMENTS.**

15 Subchapter E of chapter V of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360bbb et
16 seq.) is amended by adding at the end the following:

17 **“SEC. 568. CONSULTATION WITH EXTERNAL EXPERTS**
18 **ON RARE DISEASES, TARGETED THERAPIES, AND**
19 **GENETIC TARGETING OF TREATMENTS.**

20 **“(a) In General.— General.—For the purpose of promoting the efficiency of and**
21 **informing the review by the Food and Drug Administration of new drugs and biological**
22 **products for rare diseases and drugs and biologic products that are genetically targeted,**
23 **the following shall apply:**

24 ~~“(1) Opportunities for consultation.—The“(1) CONSULTATION WITH STAKEHOLDERS.—~~
25 **Consistent with sections X.C and IX.E.4 of the PDUFA Reauthorization Performance**
26 **Goals and Procedures Fiscal Years 2013 through 2017, as referenced in the letters**
27 **described in section 101(b) of the Prescription Drug User Fee Amendments of 2012,**
28 **the Secretary shall ensure that opportunities exist, at a time the Secretary determines**
29 **appropriate, for consultations with stakeholders on the**
30 **topics described in subsection (c),**
31 ~~for the purpose of promoting the efficiency of and~~
32 ~~informing the review by the Food and Drug Administration of drugs and biologic products~~
~~for rare diseases and drugs and biologic products that are genetically targeted.~~

33 ~~“(2) Consultation.—The Center for Drug Evaluation and Research and the Center for~~
34 ~~Biologics Evaluation and Research shall, when appropriate, seek the opinion“(2)~~

1 **CONSULTATION WITH EXTERNAL EXPERTS.—The Secretary shall develop and maintain**
2 **a list of external experts who, because of their special expertise, are qualified to provide**
3 **advice on rare disease issues, including topics described in subsection (c). The**
4 **Secretary may, when appropriate to address a specific regulatory question, consult**
5 **such external experts, or other experts as appropriate, on any topic, including the topics**
6 described in subsection (c), ~~by initiating contact with such experts. External experts may~~
7 ~~also request the opportunity to meet with a review division regarding any topic described in~~
8 ~~subsection (c).~~ **when such consultation is necessary because the Secretary lacks specific**
9 **scientific, medical, or technical expertise necessary for the performance of its**
10 **regulatory responsibilities and the necessary expertise can be provided by the external**
11 **experts.**

12 ~~“(b) External Experts.— The external experts under subsection (a) may include—~~

13 ~~“(1) representatives of patient, consumer, research, and health professional organizations with~~
14 ~~expertise relevant to the review of rare disease products;~~

15 ~~“(2) experts on rare diseases, rare subtypes of rare and other diseases, and genetic targeting of~~
16 ~~treatments, including experts from academia; and~~

17 ~~“(3) experts in innovative clinical trial designs for small target populations.”~~ **(b) External**
18 **Experts.—For purposes of subsection (a)(2), external experts are those who possess**
19 **scientific or medical training that the Secretary lacks with respect to one or more rare**
20 **diseases.**

21 “(c) Topics for Consultation.—Topics for consultation **pursuant to this section** may
22 include—

23 “(1) rare diseases;

24 “(2) the severity of rare diseases;

25 “(3) the unmet medical need associated with rare diseases;

26 “(4) the willingness and ability of individuals with a rare disease to participate in clinical
27 trials;

28 “(5) an assessment of the ~~benefits and risks, including side effects, of current and~~
29 ~~investigational therapies;~~ **risk-benefit tolerance of patients with rare diseases;**

30 ~~“(6) the~~ **(6) the general** design of clinical trials for rare disease populations and
31 subpopulations, ~~including regulatory and scientific policies affecting the design of such~~
32 ~~trials;~~ and

33 “(7) demographics and the clinical description of patient populations.

34 “(d) Classification as Special Government Employees.—The external experts who are
35 consulted under this section may be considered special government employees, as defined under
36 section 202 of title 18, United States Code.

37 “(e) **Protection of Proprietary Information.**—Nothing in this section shall be construed to
38 create a right for any external expert, as described in subsection (b), to obtain access to
39 proprietary information of a sponsor without the permission of such sponsor. **alter the**
40 **protections offered by laws, regulations, and policies governing disclosure of confidential**

1 commercial or trade secret information, and any other information exempt from disclosure
2 pursuant to section 552(b) of title 5, United States Code, as such provisions would be
3 applied to consultation with individuals and organizations prior to the date of enactment of
4 this section.

5 ~~“(f) No Right or Obligation.—Nothing~~“(f) Other Consultation.—Nothing in this section
6 shall be construed to limit the Secretary’s ability to consult with individuals and
7 organizations as authorized prior to the date of enactment of this section.

8 ~~“(g) No Right or Obligation.—Nothing in this section shall be construed to create a legal~~
9 right for a consultation on any matter or require the Secretary to meet with any particular
10 expert.”. expert or stakeholder. Nothing in this section shall be construed to alter agreed
11 upon goals and procedures identified in the letters described in section 101(b) of the
12 Prescription Drug User Fee Amendments of 2012. Nothing in this section is intended to
13 increase the number of review cycles as in effect before the date of enactment of this
14 section.”.

15 ~~[SEC. 8~~ **SEC. 904. ACCESSIBILITY OF INFORMATION IN**
16 **ON PRESCRIPTION DRUG LABELING CONTAINER**
17 **LABELS BY VISUALLY-IMPAIRED AND BLIND**
18 **CONSUMERS.**

19 ~~To be supplied.]~~(a) Establishment of Working Group.—

20 (1) IN GENERAL.—The Architectural and Transportation Barriers Compliance
21 Board (referred to in this section as the “Access Board”) shall convene a stakeholder
22 working group (referred to in this section as the “working group”) to develop best
23 practices on access to information on prescription drug container labels for
24 individuals who are blind or visually impaired.

25 (2) MEMBERS.—The working group shall be comprised of representatives of
26 national organizations representing blind and visually-impaired individuals, national
27 organizations representing the elderly, and industry groups representing stakeholders,
28 including retail, mail order, and independent community pharmacies, who would be
29 impacted by such best practices. Representation within the working group shall be
30 divided equally between consumer and industry advocates.

31 (3) BEST PRACTICES.—

32 (A) IN GENERAL.—The working group shall develop, not later than 1 year after
33 the date of the enactment of this Act, best practices for pharmacies to ensure that
34 blind and visually-impaired individuals have safe, consistent, reliable, and
35 independent access to the information on prescription drug container labels.

36 (B) PUBLIC AVAILABILITY.—The best practices developed under subparagraph
37 (A) may be made publicly available, including through the Internet Web sites of
38 the working group participant organizations, and through other means, in a
39 manner that provides access to interested individuals, including individuals with
40 disabilities.

1 **(C) LIMITATIONS.**—The best practices developed under subparagraph (A) shall
2 not be construed as accessibility guidelines or standards of the Access Board, and
3 shall not confer any rights or impose any obligations on working group
4 participants or other persons. Nothing in this section shall be construed to limit or
5 condition any right, obligation, or remedy available under the Americans with
6 Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) or any other Federal or State law
7 requiring effective communication, barrier removal, or nondiscrimination on the
8 basis of disability.

9 **(4) CONSIDERATIONS.**—In developing and issuing the best practices under
10 paragraph (3)(A), the working group shall consider—

11 **(A) the use of—**

12 **(i) Braille;**

13 **(ii) auditory means, such as—**

14 **(I) “talking bottles” that provide audible container label information;**

15 **(II) digital voice recorders attached to the prescription drug**
16 **container; and**

17 **(III) radio frequency identification tags;**

18 **(iii) enhanced visual means, such as—**

19 **(I) large font labels or large font “duplicate” labels that are affixed or**
20 **matched to a prescription drug container;**

21 **(II) high-contrast printing; and**

22 **(III) sans-serif font; and**

23 **(iv) other relevant alternatives as determined by the working group;**

24 **(B) whether there are technical, financial, manpower, or other factors unique to**
25 **pharmacies with 20 or fewer retail locations which may pose significant**
26 **challenges to the adoption of the best practices; and**

27 **(C) such other factors as the working group determines to be appropriate.**

28 **(5) INFORMATION CAMPAIGN.**—Upon completion of development of the best
29 practices under subsection (a)(3), the National Council on Disability, in consultation
30 with the working group, shall conduct an informational and educational campaign
31 designed to inform individuals with disabilities, pharmacists, and the public about
32 such best practices.

33 **(6) FACA WAIVER.**—The Federal Advisory Committee Act (5 U.S.C. App.) shall not
34 apply to the working group.

35 **(b) GAO Study.**—

36 **(1) IN GENERAL.**—Beginning 18 months after the completion of the development of
37 best practices under subsection (a)(3)(A), the Comptroller General of the United States
38 shall conduct a review of the extent to which pharmacies are utilizing such best
39 practices, and the extent to which barriers to accessible information on prescription

1 **drug container labels for blind and visually-impaired individuals continue.**

2 **(2) REPORT.—Not later than September 30, 2016, the Comptroller General of the**
3 **United States shall submit to Congress a report on the review conducted under**
4 **paragraph (1). Such report shall include recommendations about how best to reduce**
5 **the barriers experienced by blind and visually-impaired individuals to independently**
6 **accessing information on prescription drug container labels.**

7 **(c) Definitions.—In this section—**

8 **(1) the term “pharmacy” includes a pharmacy that receives prescriptions and**
9 **dispenses prescription drugs through an Internet Web site or by mail;**

10 **(2) the term “prescription drug” means a drug subject to section 503(b)(1) of the**
11 **Federal Food, Drug, and Cosmetic Act (21 U.S.C. 353(b)(1)); and**

12 **(3) the term “prescription drug container label” means the label with the directions**
13 **for use that is affixed to the prescription drug container by the pharmacist and**
14 **dispensed to the consumer.**