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3 **TITLE IX—DRUG SHORTAGES**

4 **SEC. 901. DISCONTINUANCE AND INTERRUPTIONS OF MAN-**

5 **UFACTURING OF CERTAIN DRUGS.**

6 (a) IN GENERAL.—Section 506C of the Federal
7 Food, Drug, and Cosmetic Act (21 U.S.C. 356e) is amend-
8 ed to read as follows:

9 **“SEC. 506C. DISCONTINUANCE AND INTERRUPTIONS OF**
10 **MANUFACTURING OF CERTAIN DRUGS.**

11 “(a) IN GENERAL.—A manufacturer of a drug—

12 “(1) that is—

13 “(A) life-supporting;

14 “(B) life-sustaining; or

15 “(C) intended for use in the prevention of
16 a debilitating disease or condition;

17 “(2) for which an application has been ap-
18 proved under section 505(b) or 505(j); and

1 “(3) that is not a product that was originally
2 derived from human tissue and was replaced by a re-
3 combinant product;
4 shall notify the Secretary of a discontinuance of the manu-
5 facture of the drug, or an interruption of the manufacture
6 of the drug that is likely to produce a drug shortage, in
7 accordance with subsection (b).

8 “(b) TIMING.—A notice required by subsection (a)
9 shall be submitted to the Secretary—

10 “(1) at least 6 months prior to the date of the
11 discontinuance or interruption; or

12 “(2) if compliance with paragraph (1) is not
13 possible, as soon as practicable.

14 “(c) DISTRIBUTION.—To the maximum extent prac-
15 ticable, the Secretary shall distribute information on the
16 discontinuation or interruption of the manufacture of the
17 drugs described in subsection (a) to appropriate physician
18 and patient organizations, as described in section 506D.”.

19 (b) REGULATIONS.—

20 (1) IN GENERAL.—Not later than 18 months
21 after the date of the enactment of this Act, the Sec-
22 retary of Health and Human Services, after issuing
23 a notice of proposed rule and holding a public hear-
24 ing, shall promulgate final regulations that imple-
25 ment the amendment made by subsection (a).

1 (2) CONTENTS.—Such regulations shall—

2 (A) include a list of the drugs that are
3 subject to the requirements of section 506C(a)
4 of the Federal Food, Drug, and Cosmetic Act
5 (21 U.S.C. 356c(a)), as amended by subsection
6 (a), if the manufacture of such drug is to be
7 discontinued, or an interruption of the manu-
8 facture of the drug that is likely to produce a
9 drug shortage; and

10 (B) define the terms “life-supporting”,
11 “life-sustaining”, and “intended for use in the
12 prevention of a debilitating disease or condi-
13 tion” for purposes of section 506C of the Fed-
14 eral Food, Drug, and Cosmetic Act (21 U.S.C.
15 356c).

16 **SEC. 902. DRUG SHORTAGE LIST.**

17 Title V of the Federal Food, Drug, and Cosmetic Act
18 (21 U.S.C. 351 et seq.) is amended by inserting after sec-
19 tion 506C the following new section:

20 **“SEC. 506D. DRUG SHORTAGE LIST.**

21 “(a) ESTABLISHMENT.—The Secretary shall main-
22 tain an up-to-date list of drugs that are verified to be in
23 shortage in the United States.

24 “(b) CONTENTS.—For each drug on such list, the
25 Secretary shall include the following information:

1 “(1) The name of the drug in shortage.

2 “(2) The name of each manufacturer of such
3 drug.

4 “(3) The reason for the shortage, as determined
5 by the Secretary, selecting from the following cat-
6 egories:

7 “(A) Requirements related to complying
8 with good manufacturing practices.

9 “(B) Regulatory delay.

10 “(C) Shortage of an active ingredient.

11 “(D) Shortage of a non-active pharma-
12 ceutical ingredient component.

13 “(E) Discontinuation of the manufacture
14 of the drug.

15 “(F) Delay in shipping of the drug.

16 “(G) Demand increase for the drug.

17 “(4) The anticipated duration of the shortage,
18 as determined by the Secretary.

19 “(c) PUBLIC AVAILABILITY.—

20 “(1) IN GENERAL.—Subject to paragraphs (2)
21 and (3), the Secretary shall make the information in
22 such list publicly available.

23 “(2) TRADE SECRETS AND CONFIDENTIAL IN-
24 FORMATION.—Nothing in this section alters or

1 amends section 1905 of title 18, United States Code,
2 or section 552(b)(4) of title 5 of such Code.

3 “(3) PUBLIC HEALTH EXCEPTION.—The Sec-
4 retary may choose not to make information collected
5 under this section publically available under para-
6 graph (1) if the Secretary determines that disclosure
7 of such information would adversely affect the public
8 health.”.

9 **SEC. 903. QUOTAS APPLICABLE TO DRUGS IN SHORTAGE.**

10 Section 306 of the Controlled Substances Act (21
11 U.S.C. 826) is amended by adding at the end the fol-
12 lowing:

13 “(h)(1) Not later than 30 days after the receipt of
14 a request described in paragraph (2), the Attorney Gen-
15 eral shall—

16 “(A) complete review of such request; and

17 “(B) as necessary to address a shortage of a
18 controlled substance, increase the aggregate and in-
19 dividual production quotas under this section appli-
20 cable to such controlled substance and any ingre-
21 dient therein.

22 “(2) A request is described in this paragraph if—

23 “(A) the request pertains to a controlled sub-
24 stance on the list of drugs in shortage maintained

1 under section 506D of the Federal Food, Drug, and
2 Cosmetic Act;

3 “(B) the request is submitted by the manufac-
4 turer of the controlled substance; and

5 “(C) the controlled substance is in schedule
6 II.”.

7 **SEC. 904. EXPEDITED REVIEW OF MAJOR MANUFACTURING**
8 **CHANGES FOR POTENTIAL AND VERIFIED**
9 **SHORTAGES OF DRUGS THAT ARE LIFE**
10 **THREATENING, LIFE SUSTAINING, OR IN-**
11 **TENDED FOR USE IN THE TREATMENT OR**
12 **PREVENTION OF A DEBILITATING DISEASE**
13 **OR CONDITION.**

14 Subsection (c) of section 506A of the Federal Food,
15 Drug, and Cosmetic Act (21 U.S.C. 356a) is amended by
16 adding at the end the following new paragraph:

17 “(3) CHANGES ADDRESSING A DRUG SHORT-
18 AGE.—

19 “(A) CERTIFICATION.—

20 “(i) DESCRIPTION.—A certification is
21 described in this subparagraph if the hold-
22 er of the approved application or license
23 for the drug involved certifies (in such cer-
24 tification) that the major manufacturing
25 change for which approval is being sought

1 may prevent or alleviate a verified or an-
2 ticipated shortage of a drug described in
3 section 506C(a)(1).

4 “(ii) BAD FAITH EXCEPTION.—Sub-
5 paragraphs (B) and (C) do not apply in
6 the case of a certification which the Sec-
7 retary determines to be made in bad faith.

8 “(B) EXPEDITED REVIEW.—If a certifi-
9 cation described in subparagraph (A) is sub-
10 mitted in connection with a supplemental appli-
11 cation for a major manufacturing change, the
12 Secretary shall—

13 “(i) expedite any technical review or
14 inspection necessary for consideration of
15 the supplemental application;

16 “(ii) provide any technical assistance
17 necessary to facilitate approval of the sup-
18 plemental application; and

19 “(iii) not later than 60 days after re-
20 ceipt of the certification, complete review
21 of the supplemental application.

22 “(C) GOOD MANUFACTURING PRACTICE.—
23 In approving a major manufacturing change for
24 which a certification described in subparagraph
25 (A) is submitted, the Secretary may, for the

1 purpose of preventing or alleviating the short-
2 age addressed by the certification, deem the
3 change to be in compliance with the require-
4 ments of this Act for current good manufac-
5 turing practice (within the meaning of section
6 501(a)(1)(B)) if the manufacturing facilities in-
7 volved—

8 “(i) have a plan to achieve full compli-
9 ance with such requirements, as in effect
10 at the time of the Secretary’s determina-
11 tion;

12 “(ii) have sufficient resources to
13 achieve, and demonstrate adequate
14 progress in achieving, such full compliance;
15 and

16 “(iii) are implementing adequate in-
17 terim controls, as determined by the Sec-
18 retary, in order to ensure the quality of the
19 drug.

20 “(D) INTERIM CONTROLS.—The interim
21 controls required by subparagraph (C)(iii) for a
22 drug shall include additional testing, such as in-
23 process or release testing of the drug or its ac-
24 tive ingredients, excipients, or components.”.

1 **SEC. 905. STUDY ON DRUG SHORTAGES.**

2 (a) STUDY.—The Comptroller General of the United
3 States shall conduct a study to examine the cause of drug
4 shortages and formulate recommendations on how to pre-
5 vent or alleviate such shortages.

6 (b) CONSIDERATION.—In conducting the study under
7 this section, the Comptroller General shall consider the
8 following questions:

9 (1) What are the dominant characteristics of
10 drugs that have gone into actual shortage over the
11 preceding three years?

12 (2) Are there systemic high-risk factors that
13 have led to the concentration of drug shortages in
14 certain drug products that have made such products
15 vulnerable to drug shortages?

16 (3) Is there a reason why drug shortages have
17 occurred primarily in the sterile injectable market
18 and in certain therapeutic areas?

19 (4) How have regulations, guidance documents,
20 regulatory practices, and other actions of Federal
21 departments and agencies affected drug shortages?

22 (5) How does hoarding affect drug shortages?

23 (6) How would incentives alleviate or prevent
24 drug shortages?

25 (c) CONSULTATION WITH STAKEHOLDERS.—In con-
26 ducting the study under this section, the Comptroller Gen-

1 eral shall consult with relevant stakeholders, including
2 physicians, pharmacists, hospitals, patients, and drug
3 manufacturers.

4 (d) REPORT.—Note later than 18 months after the
5 date of the enactment of this Act, the Comptroller General
6 shall submit a report to the Committee on Energy and
7 Commerce of the House of Representatives and the Com-
8 mittee on Health, Education, Labor, and Pensions of the
9 Senate on the results of the study under this section.

10 **SEC. 906. ANNUAL REPORT ON DRUG SHORTAGES.**

11 Not later than 6 months after the date of the enact-
12 ment of this Act, and annually thereafter, the Secretary
13 of Health and Human Services shall submit to the Com-
14 mittee on Energy and Commerce of the House of Rep-
15 resentatives and the Committee on Health, Education,
16 Labor, and Pensions of the Senate a report on drug short-
17 ages that—

18 (1) describes the communication between the
19 field investigators of the Food and Drug Administra-
20 tion and the staff of the Center for Drug Evaluation
21 and Research's Office of Compliance and Drug
22 Shortage Program, including the Food and Drug
23 Administration's procedures for enabling and ensur-
24 ing such communication;

1 (2) describes the Food and Drug Administra-
2 tion's efforts to expedite the review of new manufac-
3 turing sites, new suppliers, and specification changes
4 to prevent or alleviate a drug shortage;

5 (3) describes the coordination between the Food
6 and Drug Administration and the Drug Enforce-
7 ment Administration on efforts to prevent or allevi-
8 ate drug shortages;

9 (4) identifies the number of, and describes the,
10 instances in which the Food and Drug Administra-
11 tion exercised regulatory flexibility and discretion to
12 prevent or alleviate a drug shortage;

13 (5) identifies the number of instances in which
14 the Food and Drug Administration asked firms to
15 increase production to prevent or alleviate a short-
16 age;

17 (6) identifies the number of notifications sub-
18 mitted to the Secretary under section 506C of the
19 Federal Food, Drug, and Cosmetic Act, as amended
20 by section 901 of this Act, including the percentage
21 of such notifications for a drug that is a sterile
22 injectable;

23 (7) describes the Food and Drug Administra-
24 tion's implementation of section 506D of the Fed-
25 eral Food, Drug, and Cosmetic Act (relating to a

1 drug shortage list), as added by section 902 of this
2 Act, and identifies—

3 (A) the name of each drug on the list
4 under such section 506D at any point during
5 the period covered by the report;

6 (B) the name of each manufacturer of
7 each such drug;

8 (C) the reason for the shortage of each
9 such drug; and

10 (D) the anticipated or, if known, actual
11 duration of the shortage of each such drug;

12 (8) identifies whether, and how, the Food and
13 Drug Administration expedited the review of regu-
14 latory submissions to prevent or alleviate shortages,
15 including how the Administration utilized the au-
16 thority in section 506A(c)(3) of the Federal Food,
17 Drug, and Cosmetic Act, as added by section 904 of
18 this Act;

19 (9) identifies the number of certifications sub-
20 mitted under such section 506A(c)(3) and, for each
21 such certification, whether the Food and Drug Ad-
22 ministration completed expedited review within 60
23 days as required by subparagraph (B) of such sec-
24 tion 506A(c)(3);

25 (10) specifies—

1 (A) the number of waivers and reductions
2 for human drug applications and supplements
3 requested under section 736(e) of the Federal
4 Food, Drug, and Cosmetic Act, as added by
5 section **[103]** of this Act, and the number of
6 such waivers and reductions granted; and

7 (B) the number of waivers and reductions
8 for abbreviated new drug applications and prior
9 approval supplements requested under section
10 744A(o) of the Federal Food, Drug, and Cos-
11 metic Act, as added by section **[302]** of this
12 Act, and the number of such waivers and reduc-
13 tions granted; and

14 (11) describes the Secretary's public engage-
15 ment on drug shortages with stakeholders, including
16 physicians, pharmacists, patients, hospitals, and
17 drug manufacturers; and

18 (12) contains the Secretary's plan for address-
19 ing drug shortages in the upcoming year, including
20 with respect to the issues described in paragraphs
21 (1) through (11).